Annex A

Environmental and Health Related Effects of the Cellular Base Station Antennas

An advisory report by

Ministry of Information Technology

Table of Contents

Background

Telecom sector in the country is witnessing a phenomenal level of expansion today. The rate of growth in the number of citizens connected to the telecom networks both fixed and mobile has seen a quadratic level of growth. The figures for teldensity have grown by about 20% in a few years time and there is still a huge customer demand as well as the drive from the Government to bring the country at par with other nations of the region in terms of access to telecom services. Mobile cellular sector has contributed heavily to this growth and the number of cellular phone connections has outnumbered the fixed lines and stands at more than more than five times as compared to that of the fixed phone users today.

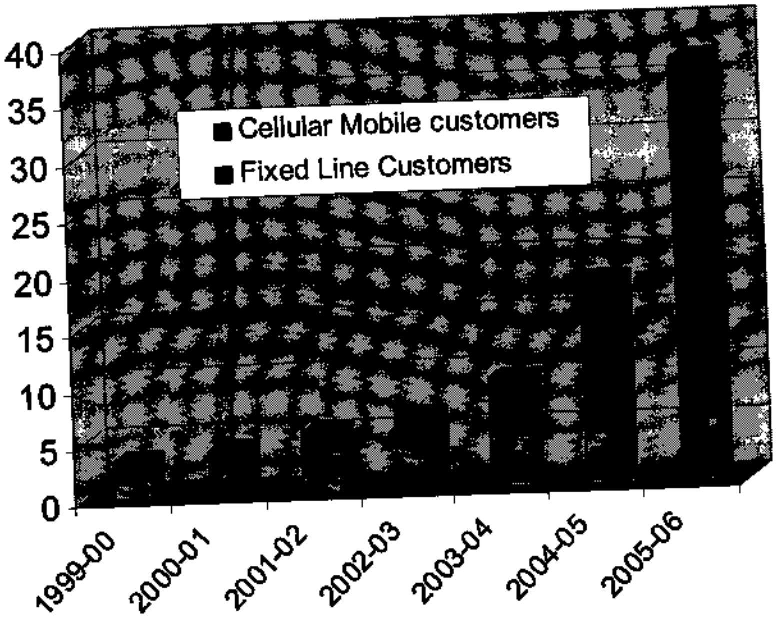

Table 1: Telecom subscriber growth in the country (Millions)

The demand for cellular telephony is predicted to keep growing in the years to come and with it the requirement from the cellular mobile operators to continually add capacity to their networks. For this purpose the operators are investing heavily into expansion of the infrastructure of which the cellular phone base station antennas are the most visible part.

Today just about every body recognizes the poles and masts (shown in figure 1) for cellular base stations filling the landscapes of our urban as well as rural areas. The pace of cellular and wireless infrastructure growth is evident from Table 2 below.

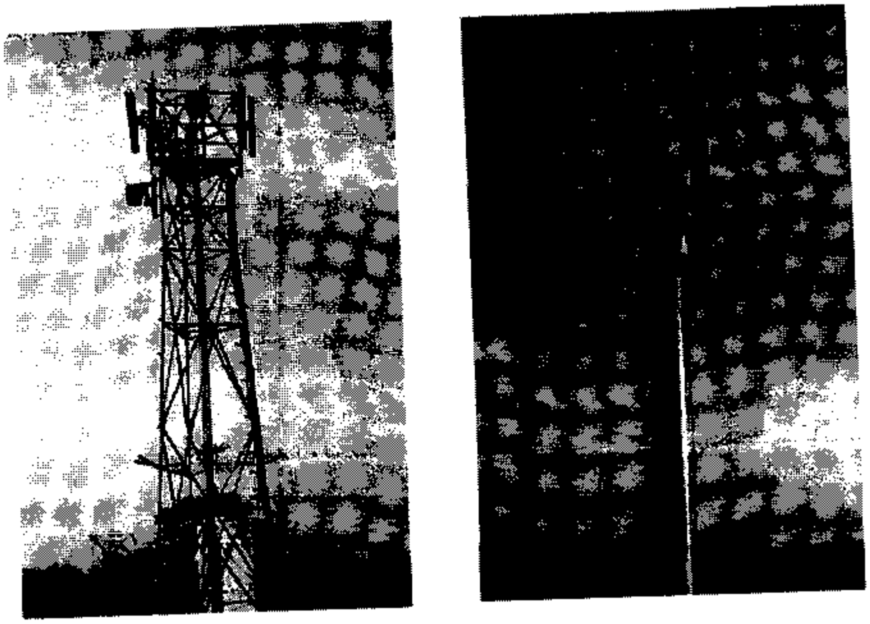
(a) (b)

Figure 1: Different types of base station Antennas (a) relatively older style lattice towers (b) newer type monopole mast

	2003	2005	2006
[illegible]	[illegible]	[illegible]	[illegible]
Mobilink	500	2200	3000
Ufone	250	850	1350
Telenor	-----	700	1700
Warid	-----	525	1050
Insta/Paktel	218	0364	1000
Total	[illegible]	[illegible]	[illegible]
[illegible]	[illegible]	[illegible]	[illegible]
PTCL		360	1150
Worldcall		70	150
Telecard		250	250
DVcom		0	400
Diallog		17	59
Total	0	697	2010
Grand Total	968	4972	9109

Table 2: Cellular infrastructure growth in the country

Although development of cellular infrastructure is the key indicator of the growth of our telecom industry there are obviously some public concerns and negative factors relating to such growth. The element of environmental, physical and public health related hazards due to the continually increasing number of cellular base stations have been discussed even at the highest level of the Government. The cabinet in its decision no 075/07/2005-2 dated 25-05-2005 took note of the situation and instructed the Ministry of IT to conduct a thorough study on the possible hazardous effects of these base stations and to compile the findings to determine if a policy steps or legislation is required to minimize the negative impacts of base station proliferation across the country.

Purpose and Layout of the Report

This report is based on the findings of the study mandated by the cabinet and intends to lay down the issue, classify the different types of hazards related to cellular base station antennas, to analyze the studies that have been carried out worldwide and to recommend the measures required to mitigate these hazards. Section 2 identifies the areas of negative impact of cellular base station proliferation as well as the issues and controversies that have been faced worldwide in this regard. Section 3 presents a brief technical background that serves as a basis in understanding of the health related impacts and for establishing guidelines. Section 4 presents a summary of the studies that have been conducted worldwide for determining the associated health risks and the guidelines that have been adopted by the standards bodies and administrations worldwide as well as the prevalent regulatory mechanisms used for enforcing the guidelines. Section 5 presents the Pakistani perspective on the growth of cellular networks and proposes guidelines addressing both the environmental and health related hazards as well as siting criteria for the cellular base stations to meet these guidelines. The regulatory mechanism for enforcing the guidelines is also discussed. Section 6 concludes the report with identification of the need of multi-stakeholder local studies to further strengthen and optimize these guidelines for better protection of our environment and public health.

Section 5

Cellular Base Station Growth: The Areas of Negative Impact

The current state of affairs of the development of mobile telephony especially the expansion of the base station infrastructure involves both positive and negative aspects. An important positive aspect is that the increasing need for communication is being satisfied. Increasing coverage and hence access resulting from the infrastructure development is contributing in so many was to make lives of Pakistani citizens better and improving possibilities for their economic development as well.

Negative impacts resulting from such an expansion of cellular networks can basically be categorized into three areas

1. Environmental effects from landscape cluttering

The most obvious and visible of the negative effects of the rapid growth of base station towers is perhaps the aesthetic impact of these structures on our environment. Currently each cellular operator has its own network configuration and planning process and therefore multiple antennas can be frequently seen in our urban areas that are in close vicinity of each other. One of the motives behind the encouragement of cellular infrastructure sharing mentioned in the Cellular Mobile policy of the Government was to reduce the environmental effects of rapidly forecasted growth of cellular base stations. There are other obvious advantages associated with the sharing of infrastructure e.g quick rollout and sharing of costs between operators etc. World wide in all the mature markets the need for such kind of sharing has been realized and several countries have system in place where either sharing is mandatory or a third party provides the necessary tower co-location to all the cellular mobile operators.

2. Physical hazards due to tower related accidents.

Another relatively lower but still real threat is from the accidents that could occur involving these base stations e.g. tower crashes in event of storms and gusty winds. Sometimes when these high towers are located close to power lines there is a strong possibility of and tower accident affecting the power supply. Same is the case for the cellular towers mounted on short towers on the roofs of buildings. This situation like the one mentioned in 1 above could be mitigated if there is effective agreement about sharing of mast infrastructure. A promotional scheme for encouragement of tower sharing will be the subject of a different detailed report of the Ministry of IT.

3. Health hazard due to radiation.

Despite the acknowledged benefits, cellular phone proliferation just like all other technological developments nonetheless also causes many public concerns. In particular, one common matter of concern in the context of expanding infrastructure and services of cellular telecommunications is whether increasing exposure to the electromagnetic fields generated during wireless communication could lead to health problems. An argument regularly put forward in this debate is that man's electromagnetic environment is rapidly changing, that the human body is not built for this and cannot adapt quickly enough. Consequently, such changes would have adverse implications for body functioning. It is therefore appropriate to determine whether there is any scientific evidence to support this supposition.

In analyzing the results of studies that have been conducted worldwide and all the available data, it is important to distinguish between biological effects and health effects. A biological effect is considered to be a physiological effect that is induced by an external cause and that falls within the natural limits between which processes and functions of a living organism can vary without this leading to adverse health effects. A health effect is the negative consequence for the health of an organism or the inability to sufficiently compensate physiological effects. If an effect has been demonstrated in experimental research on an isolated biological system, for instance an effect on cultured cells, this does not necessarily imply that there will be adverse effects for the health of the organism as a whole. Nor, in the absence of supporting evidence, should effects detected by sensitive measurement methods, such as subtle changes in reaction speed or in the natural pattern of brain waves during sleep in humans, be regarded as harmful to health. The reason for this is that the human body has a great capacity for adequately processing all sort of influences acting on it from outside and, if necessary, effectively resisting them (with the aid of the immune system), compensating for them (homeostasis) or successfully adapting to them physiologically (specifically with the nervous and the endocrine systems).

An example of a biological effect that cannot be regarded as an adverse effect on health is the change brought about by visible light – which is also electromagnetic fields – in the rods and cones in the cells of the retina. These changes lead to electrical signals which are relayed via the optic nerve to the brain, where they are interpreted, and allowing individuals to see their environment. One of the most important sensory observations in man is thus brought about by virtue of the fact that electromagnetic fields induce biological effects in the body.

In the recent years mobile phones and base stations have been the subject of growing concern world wide especially in developed societies where the general public is either well informed or they demand information on health impacts of new technologies from their administrations. These concerns are mostly based on the knowledge that these devices emit "radiation" and radiation in the knowledge of the general public is associated with detrimental health effects. In many regions around the world there have been instances of huge controversies especially in the USA and Europe where citizen groups, who were not satisfied with the safety of their communities from the electromagnetic radiation emitted by the cellular base stations, seriously lobbied for stopping there proliferation and severely impeded the bailout of cellular networks.

A number of studies have been carried out by health and telecom researchers sponsored by either national administrations, international bodies or independent groups and various suspected risk factors have been put to test including direct health impacts and psychological and well being related issues. A brief account to such studies carried out around the globe is provided in section 4.

Technical Background

The principle of Wireless Communication

The basic principle behind wireless communication is that information transfer takes place via electromagnetic waves. Speech can be transmitted by both analogue and digital means. Other information, such as data, is generally transmitted digitally. Electromagnetic waves are characterized by their frequency, *i.e.* the number of times per second that they alternate from positive to negative, and by their intensity, *i.e.* the field strength. The basic frequency of a signal is called the carrier wave. Information transfer, either analogue or digital, takes place through changes in this carrier wave. These might, for example, be changes in frequency (frequency modulation: FM) or in intensity (amplitude modulation: AM). Such modulation may occur continuously, as with a broadcasting transmitter, or in specific time slots, as with a GSM mobile telephone, which results in a pulsed signal. The way in which the information is transferred (by analogue or digital means) is independent of the type of signal sent by the transmitter. Insofar as mobile telephony is concerned, wireless transfer is in fact just a small part of the overall process. For the most part, ordinary cable links are used. A mobile telephone communicates via radio waves with the nearest base station. The base stations are the premises that house the antennas whose environmental and health related effects are the subject of this study. The nature and coverage patterns of these are covered in more detail in the next section.

Mobile Phone Base Stations

Fixed antennas used for wireless telecommunications are referred to as cellular base stations, cell stations, GSM cell stations or telephone transmission towers. These base stations consist of antennas and electronic equipment. Because the antennas need to be high in the air, they are often located on towers, poles, water tanks, or rooftops. Typical heights for freestanding base station towers are 50-200 feet.

Some base stations use antennas that look like poles, 10 to 15 feet in length, and are referred to as "omni-directional" antennas. These types of antennas are usually found in rural areas worldwide. In urban and suburban areas, wireless providers now more commonly use panel or sector antennas for their base stations. These antennas consist of rectangular panels, about 1 by 4 feet in dimension. The antennas are usually arranged in three groups of three antennas each. One antenna in each group is used to transmit signals to wireless phones, and the other two antennas in each group are used to receive signals from wireless phones.

At any base station site, the amount of RF energy produced depends on the number of radio channels (transmitters) per antenna and the power of each transmitter. Typically, 21 channels per antenna sector are available. For a typical cell site using sector antennas, each of the three transmitting antennas could be connected to up to 21 transmitters for a total of 63 transmitters. However, it is unlikely that all of the transmitters would be transmitting at the same time. When omni-directional antennas are used, a cellular base station could theoretically use up to 96 transmitters, but this would be very unusual, and, once again, it is unlikely that all transmitters would be in operation simultaneously. Base stations used for PCS and GSM communications generally require fewer transmitters than those used for cellular radio transmissions, since these carriers usually have a higher density of base station antenna sites.

Effective Radiated Power

The power of a mobile phone base station is usually described by its effective radiated power (ERP) which is given in watts (W). Alternatively, the power can be given as transmitter power (in watts) and the antenna gain.

Transmitter power is a measure of total power, while ERP is a measure of the power in the main beam. If an antenna were omni-directional and 100% efficient, then transmitter power and ERP would be the same. But mobile phone base station antennas (like all antennas) are not omni-directional; they are moderately (low-gain antennas) to highly (high-gain antennas) directional. The fact that they are directional means that they concentrate their power in some directions, and give out much less power in other directions. Antenna gain is a measure of how directional an antenna is, and it is measured in decibels. Depending on the antenna gain, a 20-50 W base station transmitter could produce an ERP of anywhere from about 50 watts to over 1000 watts.

The concept of "gain" and "ERP" are best explained by analogy to light bulbs. Compare a regular 100 W light bulb to a 25 W spot light. The spot light has less total power than the regular light, but is much brighter when the subject in its beam and much weaker when it is outside the beam. A mobile phone base antenna (particularly a high-gain sector antenna) is like the spot light, and ERP is equivalent to the effective power in the spot light's main beam.

Power Density

Power density of an antenna is defined as power per unit area. For example, power density can be expressed in terms of milliwatts per square centimeter (mW/cm^2) or microwatts per square centimeter (μW/cm^2). One mW equals 0.001 watt of power, and one μW equals 0.000001 watt. With respect to frequencies in the microwave range and higher, power density is usually used to express intensity since exposures that might occur would likely be in the far-field. Power density is the basic parameter that is used to characterize the impact of electromagnetic radiation being emitted from an antenna on something that happens to be inside the coverage area.

The RF patterns for different types of antennas are very different. For a low-gain antenna with a 1000 W ERP of the type formerly used by many mobile phone base stations, the pattern can look like the one in figure 4. For a high-gain (sector) antenna of the type used in many of the newer base stations, the pattern can look like Figure 5

The mobile phone base stations that use high-high-gain sectored antennas usually use 3 (or occasionally 4) of these transmission antennas, all pointing in different directions.

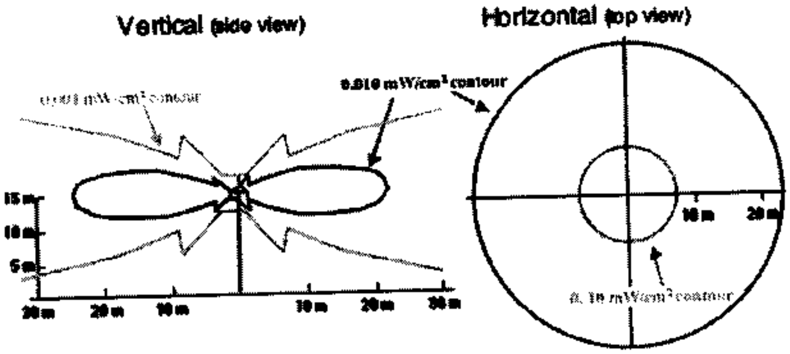

Figure 4: RF Energy Levels from a 1000 W ERP Low-Gain Antenna on a 15 m Tower

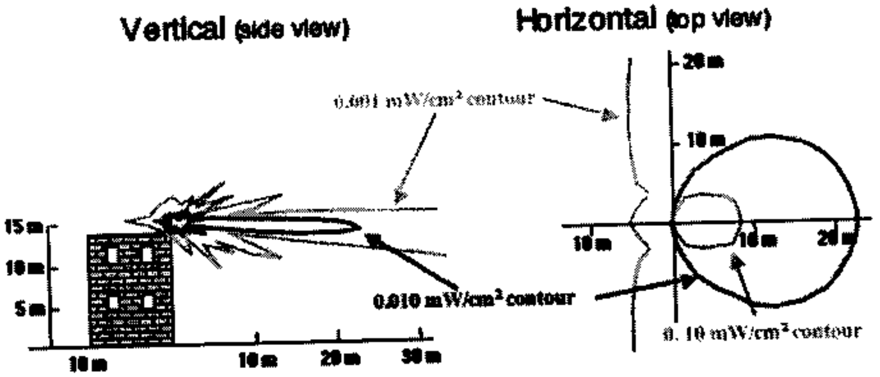

Figure 5: RF Energy Levels from a Single 1000 W ERP High-Gain Antenna Mounted 2 m above the Roof of a 13 m Building

Global Scenario Regarding Radiation Standards and Safety Guidelines

Analysts and scientists concerned with the biological effects of Electro magnetic radiation have examined all the published literature on the biological effects of RF energy they found that the literature agreed on a number of key points.

1. Exposure to RF energy can be hazardous if the exposure is sufficiently intense. Possible injuries include cataracts, skin burns, deep burns, heat exhaustion and heat stroke. A detailed discussion of the known effects of overexposure to RF energy in humans can be seen in reports by Reeves and Adair and Black.

2. Biological effects of RF energy depend on the rate of energy absorption; and within a broad range of frequencies (1 to 10,000 MHz), the frequency matters very little.

3. Biological effects of RF energy are proportional to the rate of energy absorption; and the duration of exposure matters very little.

4. No biological effects have been consistently shown below a certain rate of whole body energy absorption (this rate is called the specific absorption rate or SAR).

Based on this scientific consensus, different agencies and countries took different approaches to setting safety guidelines. Key points of a typical approach that was used by

Institute of Electrical and Electronics Engineers and American National Standards Institute (**ANSI/IEEE**) and International Commission on Non-Ionizing Radiation Protection (**ICNIRP**) can be listed as:

- They reviewed the scientific literature to find the lowest energy absorption rate (SAR) that consistently showed potentially-harmful biological effects.
- To establish occupational exposure guidelines, they applied a 10-fold safety margin to that SAR.
- They then applied an additional 5-fold safety margin to establish guidelines for continuous exposure of the general public.
- Finally, detailed engineering and physics studies were done to establish the relationship of power density, which can be routinely measured, to the energy absorption rate (SAR).

The result was a highly conservative public exposure guideline that was set at a level that is only 2% of the level where potentially-harmful biological effects have actually been demonstrated. It has been established in a number of empirical studies that, in normal circumstances, based on the method of deployment of the base station antennas there is very little possibility of experiencing radiation strengths even in the range of 1/10 of the internationally established guidelines based on the methods mentioned above.

The relationship between the RF power density level required to produce known biological effects, the RF power density levels specified in the global safety guidelines, and the RF power density levels actually measured around mobile phone base stations have been shown in figure 6. Because the RF power density required to produce biological effects is dependent on frequency, this figure only applies to frequencies between 800 and 2200 MHz (that is, those currently used by mobile phones).

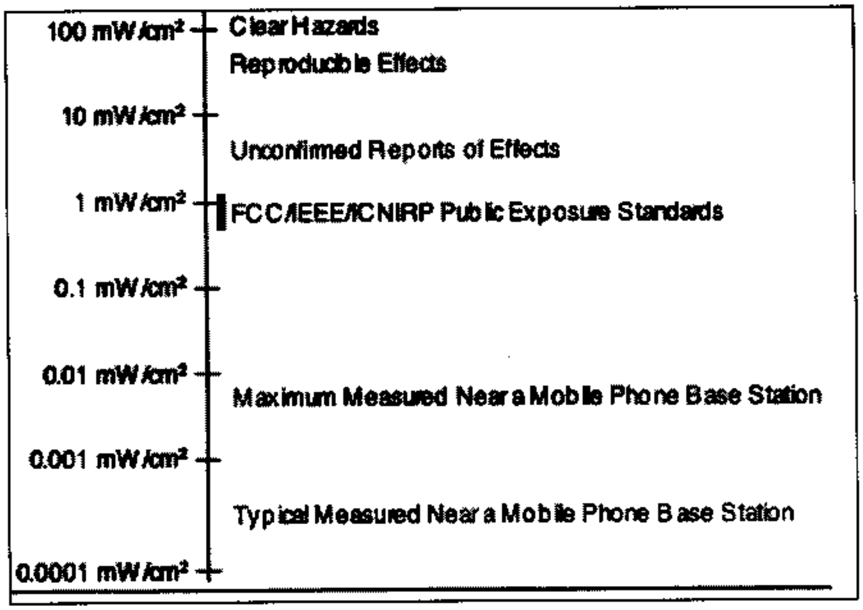

Figure 6 The relationship between the RF power density level and occurrence of known biological effects

International Antenna Safety Guidelines

There are international safety guidelines for exposure of the public to the RF energy produced by mobile phone base station antennas. The most widely accepted standards are those developed by the Institute of Electrical and Electronics Engineers and American National Standards Institute (**ANSI/IEEE**), the International Commission on Non-Ionizing Radiation Protection (**ICNIRP**), and the National Council on Radiation Protection and Measurements (**NCRP**) of the USA.

These RF standards are expressed in "plane wave power density", which is measured in mW/cm-sq (milliwatts per square centimeter). For base stations that operate in the 1800-2000 MHz range (for example, GSM base stations), the 1999 ANSI/IEEE exposure standard for the general public is 1.2 mW/cm-sq. For antennas that operate around 900 MHz (for example, base stations for analog phones), the ANSI/IEEE exposure standard for the general public is 0.57 mW/cm-sq . The ICNIRP standards are slightly lower and the NCRP standards are essentially identical.

In 1996 the U.S. Federal Communications Commission (FCC) released RF guidelines for the frequencies and devices they regulate, including mobile phone base station antennas. The FCC standards for mobile phone base station antennas are essentially identical to the ANSI/IEEE standard.

The public exposure standards apply to power densities averaged over relatively short periods to time, 30 minutes in the case of the ANSI/IEEE, NCRP, and FCC standards (at mobile phone frequencies). Where there are multiple antennas, these standards apply to the total power produced by all antennas.

ANSI/IEEE, ICNIRP, NCRP and FCC of USA all use the same general approach to setting safety guidelines. However, there are differences in the physics models used by the different groups, and hence there are slight differences in the final numbers.

A number of countries have their own regulations for public exposure to RF energy from mobile phone base station antennas. While most of these regulation follow the same patterns and rationales used by ANSI/IEEE and ICNIRP, they do differ somewhat. Some countries (e.g., Switzerland and Italy) have adopted regulations for public exposure to RF energy that are dramatically lower than the ANSI/IEEE and ICNIRP guidelines. In general these lower numbers are based on political considerations rather than on different interpretations of the science.

Guidelines for setting safety guidelines for Pakistan should give consideration to these internationally established standards especially the ANSI/IEEE and ICNIRP standards since the safe limits established in most countries differ very little from these benchmarks.

Circumstances where guidelines may be violated

There are some circumstances under which an improperly designed (or inadequately secured) mobile phone base station site could fail to meet safety guidelines. Safety guidelines for uncontrolled (public) exposure could be exceeded if antennas were mounted in such a way that the public could gain access to areas within 8 meters/25 feet (horizontal) of the radiating surface(s) of the antennas themselves . This could arise for antennas mounted on or near the roofs of buildings. For example, Petersen et al in a widely acclaimed study found that 2-3 feet (1 meter) from a roof-top antenna radiating

1600 W ERP, the power density was as high as 2 mW/cm-sq (compared to the ANSI/IEEE public exposure standard of 0.57-1.2 mW/cm-sq).

For antennas mounted on towers, it is somewhat difficult to imagine a situation that would not meet the safety guidelines. However, there are reports (principally from outside North America and Europe) of mobile phone base station antennas facing directly at nearby buildings. Whether these antennas would meet FCC, ANSI/IEEE or ICNIRP safety guidelines would depend on the ERP, the exact geometry and the degree of shielding provided by the building.

Worldwide studies of typical deployment of cellular base stations indicate that normally the measurements around both the tower mounted and rood mounted antennas are well within the guidelines set forth by ANSI/IEEE and ICNIRP. Problems, when they exist, are generally confined to:

- Antennas placed on the roofs of buildings; particularly where multiple base station antennas for different carriers are mounted on the same building;
- Antennas placed on structures that require access by workers (both for regular maintenance, and for uncommon events such as painting or roofing). Note that the occupation safety standards for RF energy apply only to workers with appropriate RF energy safety training.
- Towers that are placed very close to, and lower than, nearby buildings.

If such scenarios are avoided the probability of over exposure to electromagnetic radiation is relatively small

The Pakistani perspective

Government policy and vision

In the past the growth of telecommunications sector in the country has generally been relatively slow resulting in the lack of telecom access for the vast majority of our citizens. Affordable and easy access to such services has been demonstrated as a major factor in improving the quality of life of the masses and for increasing the economic and business opportunities available to the general public. The balanced and proportionate availability of telecommunications services has been established to be a contributor to the increase of GDP of the nations in the global economy of today. The Government of Pakistan has declared provisioning of telecommunications access to every part of the country as one of the areas of highest priority. The fixed line and cellular mobile policies of the government reflect this priority and have truly set the pace of telecom infrastructure and service development across the country.

At the same time the Government is also aware of the responsibility to protect the health and well being of the people. The current study has also been prompted by the environmental and health related concerns raised at the level of the cabinet. This has given rise to the necessity of introduction of radiation standards in our country and appropriate mechanisms to deal with the environmental and aesthetic aspects of growing wireless communications infrastructure.

On the environmental front the Cellular Mobile Policy of the Government has provisions about encouragement of cellular infrastructure sharing. The motive behind the infrastructure sharing clause was to facilitate fast network deployment and to protect our environment by avoiding unnecessary cluttering of our urban landscapes

This section of the report makes particular recommendations about introduction of national radiation safety guidelines, siting criteria for base stations, co-location and specific siting requirements for collocated antennas, work practices for personnel working on these base stations and mechanism of enforcement of these guidelines.

Recommendations for Minimizing environmental and Health Hazards

With the free availability of related literature in the public domain on the internet, the concerns relating to safety of cellular infrastructure are bound to show up from different quarters as is evident from the cabinet decision. Since the guidelines relating to radiations from electromagnetic fields of antennas have never been established, it is very much in order to define the national standards and guidelines in this respect along with other criteria and regulation mechanism.

Proposed Guidelines.

Keeping the foregoing in view and to follow a precautionary approach due to the non-conclusiveness of medical research about the detrimental health effects of radiations associated to commercial cellular mobile and WLL systems, the Ministry of IT recommends the ICNIRP guidelines of 1998 (Annex A) as the standards that should be satisfied by all the cellular base stations deployed in the country. PTA will ensure the compliance of these guidelines by all the cellular and Wireless Local Loop (WLL) operators in the country.

It is proposed that the technical data, power density calculation and the results of possible measurements should be registered centrally with PTA for efficient enforcement and ready access of the general public. The German approach can be taken as an example: in Germany it is a legal requirement that each antenna installation be registered with the authorities and that this registration be accompanied by a 'location certificate' (Standortbescheinigung) that is issued by the Regulierungsbehörde für Post und Telek.ommunikation and which contains all of the aforementioned details about the installation. In the UK OFCOM maintains a central database of such data which is also publicly available to enable the general public to be aware about the characteristics of base station infrastructure in their particular area of interest.

General Siting criteria for base Stations

1. Antenna sites should be designed so that the public **cannot access** areas that exceed the ICNIRP guidelines of 1998 for public exposure which have been recommended as national guidelines for Pakistan in this report. As a general rule, the uncontrolled (public) exposure guideline cannot be exceeded more than 8 meters (25 feet) from the **radiating surface of the antenna**.

2. If there are areas accessible to workers that exceed the guidelines for uncontrolled (public) exposure, the companies owning the infrastructure should make sure workers know where the areas are, and what precautions need to be taken when entering these areas. In general, this would be areas less than 8 meters (25 feet) from the radiating surface of the antenna.

3. If there are areas that exceed the guidelines for controlled (occupational) exposure, it should be made sure that workers know where these areas are, and that they can (and do) power-down (or shut down) the transmitters when entering these areas. Such areas may not exist; but if they do, they will probably be limited to areas within 3 meters (10 feet) of the antennas.

4. If there are questions about whether these guidelines are met, compliance should be verified by measurements done after the antennas are activated.

Antenna Installation Guidelines

1. For roof-mounted antennas, the transmitting antennas should be elevated above the height of people who may have to be on the roof.

2. For roof-mounted antennas, transmitting antennas should be kept away from the areas where people are most likely to be (e.g., roof access points, telephone service points, HVAC equipment).

3. For roof-mounted directional antennas, antennas should be placed near the periphery and pointed away from the building.

4. The trade off between large aperture antennas (lower maximum RF) and small aperture antennas (lower visual impact) should be considered especially for installations on building roofs.

5. The antenna planning should take into consideration the point that RF standards are stricter for lower-frequency antennas (e.g., 900 MHz) than for higher-frequency antennas (e.g., 1800 MHz).

6. Special precautions should be taken to keep higher-power antennas away from accessible areas.

7. Antennas at a site should be kept as far apart as possible; although this may run contrary to local zoning and planning requirements.

8. Special precautions should be taken when designing "co-location" sites, where

multiple antennas owned by different companies are on the same structure. This applies particularly to sites that include high-power broadcast (FM/TV) antennas. Local zoning often favors co-location, but the fact that co-location can provide "challenging" RF safety problems should be taken into account by effective co-location configuration management.

Work Practices for Reducing RF Energy Exposure

1. Individuals working at antenna sites should be informed about the presence of RF energy, the potential for exposure and the steps they can take to reduce their exposure.
2. If radiofrequency radiation at a site can exceed the national standard for general public/uncontrolled exposures, then the site should be posted with appropriate signs.
3. RF energy levels at a site should be modeled before the site is built.
4. RF energy levels at a site should be measured and reported to PTA.
5. The workers should assume that all antennas are active at all times.
6. All transmitters attached to an antenna should be disabled or locked out before working on an antenna.
7. Workers should keep a safe distance from antennas. "As a practical guide for keeping [RF energy] exposures low, maintain a 3-4 ft [1-1.2 m] distance from any [telecommunications] antenna."
8. Personnel working on an antenna site should "Keep on moving" and "avoid unnecessary and prolonged exposure in close proximity to antennas".
9. At some site (e.g., multiple antennas in a restricted space where some antennas cannot be shut down) it may be necessary to use protective clothing.

Enforcement And Regulation of Guidelines and Siting Criteria.

1. It is recommended that PTA should be the agency to ensure compliance with the national safety guidelines and to keep and consolidate all technical data related to base stations.

2. To allay public concerns about levels of exposure, it is recommended that there should be an independent, random, ongoing audit of base stations by the PTA. This will be helpful in providing reassurance to the public that exposure guidelines are not being exceeded.

3. It is also recommended that PTA ensures that the information on the audit surveys is posted on its website, is readily accessible, easily interpretable by members of the public and kept up-to-date.

4. PTA in its regulations on the subject will ensure the appropriate measures for the base station siting criteria and work practices mentioned above.

Conclusions

- Radiation hazards due to base stations were thoroughly analyzed in light of international research and recommendations of standards bodies.

- Precautionary approach has been proposed in light of non-conclusiveness of research and unconfirmed reports of health hazards.

- Guidelines on general public, occupational exposure, siting criteria, co-location requirements, work practices and regulation of specific criteria have been proposed.

- Detailed report has been produced including all recommendations. It is being sent to the Ministry of Health and Ministry of Environment for obtaining their inputs/ comments and to incorporate findings in their independent reports for consolidating this report.

- Cabinet/NSC will be informed about progress and appropriate regulations based on these guidelines will be issued by PTA

- The following of guidelines will not entail any major investment from the cellular operators as in normal circumstances the current infrastructure is expected to meet the guidelines.
- PTA will however ensure the proper following of proposed guidelines by the operators and make the tower radiation data publicly available on its website to allay public concerns.

GUIDELINES FOR LIMITING EXPOSURE TO TIME-VARYING ELECTRIC, MAGNETIC, AND ELECTROMAGNETIC FIELDS (UP TO 300 GHz)

International Commission on Non-Ionizing Radiation Protection*†

INTRODUCTION

In 1974, the International Radiation Protection Association (IRPA) formed a working group on non-ionizing radiation (NIR), which examined the problems arising in the field of protection against the various types of NIR. At the IRPA Congress in Paris in 1977, this working group became the International Non-Ionizing Radiation Committee (INIRC).

In cooperation with the Environmental Health Division of the World Health Organization (WHO), the IRPA/INIRC developed a number of health criteria documents on NIR as part of WHO's Environmental Health Criteria Programme, sponsored by the United Nations Environment Programme (UNEP). Each document includes an overview of the physical characteristics, measurement and instrumentation, sources, and applications of NIR, a thorough review of the literature on biological effects, and an evaluation of the health risks of exposure to NIR. These health criteria have provided the scientific database for the subsequent development of exposure limits and codes of practice relating to NIR.

At the Eighth International Congress of the IRPA (Montreal, 18–22 May 1992), a new, independent scientific organization—the International Commission on Non-Ionizing Radiation Protection (ICNIRP)—was established as a successor to the IRPA/INIRC. The functions of the Commission are to investigate the hazards that may be associated with the different forms of NIR, develop international guidelines on NIR exposure limits, and deal with all aspects of NIR protection.

Biological effects reported as resulting from exposure to static and extremely-low-frequency (ELF) electric and magnetic fields have been reviewed by UNEP/WHO/IRPA (1984, 1987). Those publications and a number of others, including UNEP/WHO/IRPA (1993) and Allen et al. (1991), provided the scientific rationale for these guidelines.

A glossary of terms appears in the Appendix.

PURPOSE AND SCOPE

The main objective of this publication is to establish guidelines for limiting EMF exposure that will provide protection against known adverse health effects. An adverse health effect causes detectable impairment of the health of the exposed individual or of his or her offspring; a biological effect, on the other hand, may or may not result in an adverse health effect.

Studies on both direct and indirect effects of EMF are described; direct effects result from direct interaction of fields with the body, indirect effects involve interactions with an object at a different electric potential from the body. Results of laboratory and epidemiological studies, basic exposure criteria, and reference levels for practical hazard assessment are discussed, and the guidelines presented apply to occupational and public exposure.

Guidelines on high-frequency and 50/60 Hz electromagnetic fields were issued by IRPA/INIRC in 1988 and 1990, respectively, but are superseded by the present guidelines which cover the entire frequency range of time-varying EMF (up to 300 GHz). Static magnetic fields are covered in the ICNIRP guidelines issued in 1994 (ICNIRP 1994).

In establishing exposure limits, the Commission recognizes the need to reconcile a number of differing expert opinions. The validity of scientific reports has to be considered, and extrapolations from animal experi-

---

* ICNIRP Secretariat, c/o Dipl.-Ing. Rüdiger Matthes, Bundesamt für Strahlenschutz, Institut für Strahlenhygiene, Ingolstädter Landstrasse 1, D-85764 Oberschleissheim, Germany.

† During the preparation of these guidelines, the composition of the Commission was as follows: A. Ahlbom (Sweden); U. Bergqvist (Sweden); J. H. Bernhardt, Chairman since May 1996 (Germany); J. P. Césarini (France); L. A. Court, until May 1996 (France); M. Grandolfo, Vice-Chairman until April 1996 (Italy); M. Hietanen, since May 1996 (Finland); A. F. McKinlay, Vice-Chairman since May 1996 (UK); M. H. Repacholi, Chairman until April 1996, Chairman emeritus since May 1996 (Australia); D. H. Sliney (USA); J. A. J. Stolwijk (USA); M. L. Swicord, until May 1996 (USA); L. D. Szabo (Hungary); M. Taki (Japan); T. S. Tenforde (USA); H. P. Jammet (Emeritus Member, deceased) (France); R. Matthes, Scientific Secretary (Germany).

During the preparation of this document, ICNIRP was supported by the following external experts: S. Allen (UK), J. Brix (Germany), S. Eggert (Germany), H. Garn (Austria), K. Jokela (Finland), H. Korniewicz (Poland), G.F. Mariutti (Italy), R. Saunders (UK), S. Tofani (Italy), P. Vecchia (Italy), E. Vogel (Germany). Many valuable comments provided by additional international experts are gratefully acknowledged.

(*Manuscript received* 2 *October* 1997; *accepted* 17 *November* 1997)
0017-9078/98/$3.00/0

ments to effects on humans have to be made. The restrictions in these guidelines were based on scientific data alone; currently available knowledge, however, indicates that these restrictions provide an adequate level of protection from exposure to time-varying EMF. Two classes of guidance are presented:

- Basic restrictions: Restrictions on exposure to time-varying electric, magnetic, and electromagnetic fields that are based directly on established health effects are termed "basic restrictions." Depending upon the frequency of the field, the physical quantities used to specify these restrictions are current density (J), specific energy absorption rate (SAR), and power density (S). Only power density in air, outside the body, can be readily measured in exposed individuals.
- Reference levels: These levels are provided for practical exposure assessment purposes to determine whether the basic restrictions are likely to be exceeded. Some reference levels are derived from relevant basic restrictions using measurement and/or computational techniques, and some address perception and adverse indirect effects of exposure to EMF. The derived quantities are electric field strength (E), magnetic field strength (H), magnetic flux density (B), power density (S), and currents flowing through the limbs (I_L). Quantities that address perception and other indirect effects are contact current (I_C) and, for pulsed fields, specific energy absorption (SA). In any particular exposure situation, measured or calculated values of any of these quantities can be compared with the appropriate reference level. Compliance with the reference level will ensure compliance with the relevant basic restriction. If the measured or calculated value exceeds the reference level, it does not necessarily follow that the basic restriction will be exceeded. However, whenever a reference level is exceeded it is necessary to test compliance with the relevant basic restriction and to determine whether additional protective measures are necessary.

These guidelines do not directly address product performance standards, which are intended to limit EMF emissions under specified test conditions, nor does the document deal with the techniques used to measure any of the physical quantities that characterize electric, magnetic, and electromagnetic fields. Comprehensive descriptions of instrumentation and measurement techniques for accurately determining such physical quantities may be found elsewhere (NCRP 1981; IEEE 1992; NCRP 1993; DIN VDE 1995).

Compliance with the present guidelines may not necessarily preclude interference with, or effects on, medical devices such as metallic prostheses, cardiac pacemakers and defibrillators, and cochlear implants. Interference with pacemakers may occur at levels below the recommended reference levels. Advice on avoiding these problems is beyond the scope of the present document but is available elsewhere (UNEP/WHO/IRPA 1993).

These guidelines will be periodically revised and updated as advances are made in identifying the adverse health effects of time-varying electric, magnetic, and electromagnetic fields.

QUANTITIES AND UNITS

Whereas electric fields are associated only with the presence of electric charge, magnetic fields are the result of the physical movement of electric charge (electric current). An electric field, **E**, exerts forces on an electric charge and is expressed in volt per meter (V m^{-1}). Similarly, magnetic fields can exert physical forces on electric charges, but only when such charges are in motion. Electric and magnetic fields have both magnitude and direction (i.e., they are vectors). A magnetic field can be specified in two ways—as magnetic flux density, **B**, expressed in tesla (T), or as magnetic field strength, **H**, expressed in ampere per meter (A m^{-1}). The two quantities are related by the expression:

$$\mathbf{B} = \mu\mathbf{H}, \tag{1}$$

where μ is the constant of proportionality (the magnetic permeability); in a vacuum and in air, as well as in non-magnetic (including biological) materials, μ has the value $4\pi \times 10^{-7}$ when expressed in henry per meter (H m^{-1}). Thus, in describing a magnetic field for protection purposes, only one of the quantities **B** or **H** needs to be specified.

In the far-field region, the plane-wave model is a good approximation of the electromagnetic field propagation. The characteristics of a plane wave are:

- The wave fronts have a planar geometry;
- The **E** and **H** vectors and the direction of propagation are mutually perpendicular;
- The phase of the **E** and **H** fields is the same, and the quotient of the amplitude of E/H is constant throughout space. In free space, the ratio of their amplitudes E/H = 377 ohm, which is the characteristic impedance of free space;
- Power density, S, i.e., the power per unit area normal to the direction of propagation, is related to the electric and magnetic fields by the expression:

$$\mathbf{S} = \mathbf{EH} = E^2/377 = 377H^2. \tag{2}$$

The situation in the near-field region is rather more complicated because the maxima and minima of E and H fields do not occur at the same points along the direction of propagation as they do in the far field. In the near field, the electromagnetic field structure may be highly inhomogeneous, and there may be substantial variations from the plane-wave impedance of 377 ohms; that is, there may be almost pure E fields in some regions and almost pure H fields in others. Exposures in the near field are

Table 1. Electric, magnetic, electromagnetic, and dosimetric quantities and corresponding SI units.

Quantity	Symbol	Unit
Conductivity	σ	siemens per meter (S m^{-1})
Current	I	ampere (A)
Current density	$\mathbf{J}$	ampere per square meter (A m^{-2})
Frequency	f	hertz (Hz)
Electric field strength	$\mathbf{E}$	volt per meter (V m^{-1})
Magnetic field strength	$\mathbf{H}$	ampere per meter (A m^{-1})
Magnetic flux density	$\mathbf{B}$	tesla (T)
Magnetic permeability	μ	henry per meter (H m^{-1})
Permittivity	ϵ	farad per meter (F m^{-1})
Power density	S	watt per square meter (W m^{-2})
Specific energy absorption	SA	joule per kilogram (J kg^{-1})
Specific energy absorption rate	SAR	watt per kilogram (W kg^{-1})

more difficult to specify, because both E and H fields must be measured and because the field patterns are morecomplicated; in this situation, power density is no longer an appropriate quantity to use in expressing exposure restrictions (as in the far field).

Exposure to time-varying EMF results in internal body currents and energy absorption in tissues that depend on the coupling mechanisms and the frequency involved. The internal electric field and current density are related by Ohm's Law:

$$\mathbf{J} = \sigma \mathbf{E}, \tag{3}$$

where σ is the electrical conductivity of the medium. The dosimetric quantities used in these guidelines, taking into account different frequency ranges and waveforms, are as follows:

- Current density, J, in the frequency range up to 10 MHz;
- Current, I, in the frequency range up to 110 MHz;
- Specific energy absorption rate, SAR, in the frequency range 100 kHz–10 GHz;
- Specific energy absorption, SA, for pulsed fields in the frequency range 300 MHz–10 GHz; and
- Power density, S, in the frequency range 10–300 GHz.

A general summary of EMF and dosimetric quantities and units used in these guidelines is provided in Table 1.

BASIS FOR LIMITING EXPOSURE

These guidelines for limiting exposure have been developed following a thorough review of all published scientific literature. The criteria applied in the course of the review were designed to evaluate the credibility of the various reported findings (Repacholi and Stolwijk 1991; Repacholi and Cardis 1997); only established effects were used as the basis for the proposed exposure restrictions. Induction of cancer from long-term EMF exposure was not considered to be established, and so these guidelines are based on short-term, immediate health effects such as stimulation of peripheral nerves and muscles, shocks and burns caused by touching conducting objects, and elevated tissue temperatures resulting from absorption of energy during exposure to EMF. In the case of potential long-term effects of exposure, such as an increased risk of cancer, ICNIRP concluded that available data are insufficient to provide a basis for setting exposure restrictions, although epidemiological research has provided suggestive, but unconvincing, evidence of an association between possible carcinogenic effects and exposure at levels of 50/60 Hz magnetic flux densities substantially lower than those recommended in these guidelines.

In-vitro effects of short-term exposure to ELF or ELF amplitude-modulated EMF are summarized. Transient cellular and tissue responses to EMF exposure have been observed, but with no clear exposure-response relationship. These studies are of limited value in the assessment of health effects because many of the responses have not been demonstrated *in vivo*. Thus, *in-vitro* studies alone were not deemed to provide data that could serve as a primary basis for assessing possible health effects of EMF.

COUPLING MECHANISMS BETWEEN FIELDS AND THE BODY

There are three established basic coupling mechanisms through which time-varying electric and magnetic fields interact directly with living matter (UNEP/WHO/IRPA 1993):

- coupling to low-frequency electric fields;
- coupling to low-frequency magnetic fields; and
- absorption of energy from electromagnetic fields.

Coupling to low-frequency electric fields

The interaction of time-varying electric fields with the human body results in the flow of electric charges (electric current), the polarization of bound charge (formation of electric dipoles), and the reorientation of electric dipoles already present in tissue. The relative magnitudes of these different effects depend on the electrical properties of the body—that is, electrical conductivity (governing the flow of electric current) and permittivity (governing the magnitude of polarization effects). Electrical conductivity and permittivity vary with the type of body tissue and also depend on the frequency of the applied field. Electric fields external to the body induce a surface charge on the body; this results in induced currents in the body, the distribution of which depends on exposure conditions, on the size and shape of the body, and on the body's position in the field.

Coupling to low-frequency magnetic fields

The physical interaction of time-varying magnetic fields with the human body results in induced electric fields and circulating electric currents. The magnitudes of the induced field and the current density are proportional to the radius of the loop, the electrical conductivity of the tissue, and the rate of change and magnitude of the magnetic flux density. For a given magnitude and frequency of magnetic field, the strongest electric fields are induced where the loop dimensions are greatest. The exact path and magnitude of the resulting current induced in any part of the body will depend on the electrical conductivity of the tissue.

The body is not electrically homogeneous; however, induced current densities can be calculated using anatomically and electrically realistic models of the body and computational methods, which have a high degree of anatomical resolution.

Absorption of energy from electromagnetic fields

Exposure to low-frequency electric and magnetic fields normally results in negligible energy absorption and no measurable temperature rise in the body. However, exposure to electromagnetic fields at frequencies above about 100 kHz can lead to significant absorption of energy and temperature increases. In general, exposure to a uniform (plane-wave) electromagnetic field results in a highly non-uniform deposition and distribution of energy within the body, which must be assessed by dosimetric measurement and calculation.

As regards absorption of energy by the human body, electromagnetic fields can be divided into four ranges (Durney et al. 1985):

- frequencies from about 100 kHz to less than about 20 MHz, at which absorption in the trunk decreases rapidly with decreasing frequency, and significant absorption may occur in the neck and legs;
- frequencies in the range from about 20 MHz to 300 MHz, at which relatively high absorption can occur in the whole body, and to even higher values if partial body (e.g., head) resonances are considered;
- frequencies in the range from about 300 MHz to several GHz, at which significant local, non-uniform absorption occurs; and
- frequencies above about 10 GHz, at which energy absorption occurs primarily at the body surface.

In tissue, SAR is proportional to the square of the internal electric field strength. Average SAR and SAR distribution can be computed or estimated from laboratory measurements. Values of SAR depend on the following factors:

- the incident field parameters, i.e., the frequency, intensity, polarization, and source–object configuration (near- or far-field);
- the characteristics of the exposed body, i.e., its size and internal and external geometry, and the dielectric properties of the various tissues; and
- ground effects and reflector effects of other objects in the field near the exposed body.

When the long axis of the human body is parallel to the electric field vector, and under plane-wave exposure conditions (i.e., far-field exposure), whole-body SAR reaches maximal values. The amount of energy absorbed depends on a number of factors, including the size of the exposed body. "Standard Reference Man" (ICRP 1994), if not grounded, has a resonant absorption frequency close to 70 MHz. For taller individuals the resonant absorption frequency is somewhat lower, and for shorter adults, children, babies, and seated individuals it may exceed 100 MHz. The values of electric field reference levels are based on the frequency-dependence of human absorption; in grounded individuals, resonant frequencies are lower by a factor of about 2 (UNEP/WHO/IRPA 1993).

For some devices that operate at frequencies above 10 MHz (e.g., dielectric heaters, mobile telephones), human exposure can occur under near-field conditions. The frequency-dependence of energy absorption under these conditions is very different from that described for far-field conditions. Magnetic fields may dominate for certain devices, such as mobile telephones, under certain exposure conditions.

The usefulness of numerical modeling calculations, as well as measurements of induced body current and tissue field strength, for assessment of near-field exposures has been demonstrated for mobile telephones, walkie-talkies, broadcast towers, shipboard communication sources, and dielectric heaters (Kuster and Balzano 1992; Dimbylow and Mann 1994; Jokela et al. 1994; Gandhi 1995; Tofani et al. 1995). The importance of these studies lies in their having shown that near-field exposure can result in high local SAR (e.g., in the head, wrists, ankles) and that whole-body and local SAR are strongly dependent on the separation distance between the high-frequency source and the body. Finally, SAR data obtained by measurement are consistent with data obtained from numerical modeling calculations. Whole-body average SAR and local SAR are convenient quantities for comparing effects observed under various exposure conditions. A detailed discussion of SAR can be found elsewhere (UNEP/WHO/IRPA 1993).

At frequencies greater than about 10 GHz, the depth of penetration of the field into tissues is small, and SAR is not a good measure for assessing absorbed energy; the incident power density of the field (in W m^{-2}) is a more appropriate dosimetric quantity.

INDIRECT COUPLING MECHANISMS

There are two indirect coupling mechanisms:

- contact currents that result when the human body comes into contact with an object at a different electric potential (i.e., when either the body or the object is charged by an EMF); and
- coupling of EMF to medical devices worn by, or implanted in, an individual (not considered in this document).

The charging of a conducting object by EMF causes electric currents to pass through the human body in contact with that object (Tenforde and Kaune 1987; UNEP/WHO/IRPA 1993). The magnitude and spatial distribution of such currents depend on frequency, the size of the object, the size of the person, and the area of contact; transient discharges—sparks—can occur when an individual and a conducting object exposed to a strong field come into close proximity.

BIOLOGICAL BASIS FOR LIMITING EXPOSURE (UP TO 100 KHZ)

The following paragraphs provide a general review of relevant literature on the biological and health effects of electric and magnetic fields with frequency ranges up to 100 kHz, in which the major mechanism of interaction is induction of currents in tissues. For the frequency range >0 to 1 Hz, the biological basis for the basic restrictions and reference levels are provided in ICNIRP (1994). More detailed reviews are available elsewhere (NRPB 1991, 1993; UNEP/WHO/IRPA 1993; Blank 1995; NAS 1996; Polk and Postow 1996; Ueno 1996).

Direct effects of electric and magnetic fields

Epidemiological studies. There have been many reviews of epidemiological studies of cancer risk in relation to exposure to power-frequency fields (NRPB 1992, 1993, 1994b; ORAU 1992; Savitz 1993; Heath 1996; Stevens and Davis 1996; Tenforde 1996; NAS 1996). Similar reviews have been published on the risk of adverse reproductive outcomes associated with exposure to EMF (Chernoff et al. 1992; Brent et al. 1993; Shaw and Croen 1993; NAS 1996; Tenforde 1996).

Reproductive outcome. Epidemiological studies on pregnancy outcomes have provided no consistent evidence of adverse reproductive effects in women working with visual display units (VDUs) (Bergqvist 1993; Shaw and Croen 1993; NRPB 1994a; Tenforde 1996). For example, meta-analysis revealed no excess risk of spontaneous abortion or malformation in combined studies comparing pregnant women using VDUs with women not using VDUs (Shaw and Croen 1993). Two other studies concentrated on actual measurements of the electric and magnetic fields emitted by VDUs; one reported a suggestion of an association between ELF magnetic fields and miscarriage (Lindbohm et al. 1992), while the other found no such association (Schnorr et al. 1991). A prospective study that included large numbers of cases, had high participation rates, and detailed exposure assessment (Bracken et al. 1995) reported that neither birth weight nor intra-uterine growth rate was related to any ELF field exposure. Adverse outcomes were not associated with higher levels of exposure. Exposure measurements included current-carrying capacity of power lines outside homes, 7-d personal exposure measurements, 24-h measurements in the home, and self-reported use of electric blankets, heated water beds, and VDUs. Most currently available information fails to support an association between occupational exposure to VDUs and harmful reproductive effects (NRPB 1994a; Tenforde 1996).

Residential cancer studies. Considerable controversy surrounds the possibility of a link between exposure to ELF magnetic fields and an elevated risk of cancer. Several reports on this topic have appeared since Wertheimer and Leeper reported (1979) an association between childhood cancer mortality and proximity of homes to power distribution lines with what the researchers classified as *high current configuration.* The basic hypothesis that emerged from the original study was that the contribution to the ambient residential 50/60 Hz magnetic fields from external sources such as power lines could be linked to an increased risk of cancer in childhood.

To date there have been more than a dozen studies on childhood cancer and exposure to power-frequency magnetic fields in the home produced by nearby power lines. These studies estimated the magnetic field exposure from short term measurements or on the basis of distance between the home and power line and, in most cases, the configuration of the line; some studies also took the load of the line into account. The findings relating to leukemia are the most consistent. Out of 13 studies (Wertheimer and Leeper 1979; Fulton et al. 1980; Myers et al. 1985; Tomenius 1986; Savitz et al. 1988; Coleman et al. 1989; London et al. 1991; Feychting and Ahlbom 1993; Olsen et al. 1993; Verkasalo et al. 1993; Michaelis et al. 1997; Linet et al. 1997; Tynes and Haldorsen 1997), all but five reported relative risk estimates of between 1.5 and 3.0.

Both direct magnetic field measurements and estimates based on neighboring power lines are crude proxy measures for the exposure that took place at various times before cases of leukemia were diagnosed, and it is not clear which of the two methods provides the more valid estimate. Although results suggest that indeed the magnetic field may play a role in the association with leukemia risk, there is uncertainty because of small sample numbers and because of a correlation between the magnetic field and proximity to power lines (Feychting et al. 1996).

Little is known about the etiology of most types of childhood cancer, but several attempts to control for potential confounders such as socioeconomic status and air pollution from motor vehicle exhaust fumes have had little effect on results. Studies that have examined the use of electrical appliances (primarily electric blankets) in relation to cancer and other health problems have reported generally negative results (Preston-Martin et al. 1988; Verreault et al. 1990; Vena et al. 1991, 1994; Li et al. 1995). Only two case-control studies have evaluated use of appliances in relation to the risk of childhood leukemia. One was conducted in Denver (Savitz et al. 1990) and suggested a link with prenatal use of electric blankets; the other, carried out in Los Angeles (London et al. 1991), found an association between leukemia and children using hair dryers and watching monochrome television.

The fact that results for leukemia based on proximity of homes to power lines are relatively consistent led the U.S. National Academy of Sciences Committee to conclude that children living near power lines appear to be at increased risk of leukemia (NAS 1996). Because of small numbers, confidence intervals in the individual studies are wide; when taken together, however, the results are consistent, with a pooled relative risk of 1.5 (NAS 1996). In contrast, short-term measurements of magnetic field in some of the studies provided no evidence of an association between exposure to 50/60 Hz fields and the risk of leukemia or any other form of cancer in children. The Committee was not convinced that this increase in risk was explained by exposure to magnetic fields, since there was no apparent association when exposure was estimated from magnetic field meter readings in the homes of both leukemia cases and controls. It was suggested that confounding by some unknown risk factor for childhood leukemia, associated with residence in the vicinity of power lines, might be the explanation, but no likely candidates were postulated.

After the NAS committee completed its review, the results of a study performed in Norway were reported (Tynes and Haldorsen 1997). This study included 500 cases of all types of childhood cancer. Each individual's exposure was estimated by calculation of the magnetic field level produced in the residence by nearby transmission lines, estimated by averaging over an entire year. No association between leukemia risk and magnetic fields for the residence at time of diagnosis was observed. Distance from the power line, exposure during the first year of life, mothers' exposure at time of conception, and exposure higher than the median level of the controls showed no association with leukemia, brain cancer, or lymphoma. However, the number of exposed cases was small.

Also, a study performed in Germany has been reported after the completion of the NAS review (Michaelis et al. 1997). This was a case-control study on childhood leukemia based on 129 cases and 328 controls. Exposure assessment comprised measurements of the magnetic field over 24 h in the child's bedroom at the residence where the child had been living for the longest period before the date of diagnosis. An elevated relative risk of 3.2 was observed for >0.2 μT.

A large U.S. case-control study (638 cases and 620 controls) to test whether childhood acute lymphoblastic leukemia is associated with exposure to 60-Hz magnetic fields was published by Linet et al. (1997). Magnetic field exposures were determined using 24-h time-weighted average measurements in the bedroom and 30-s measurements in various other rooms. Measurements were taken in homes in which the child had lived for 70% of the 5 y prior to the year of diagnosis, or the corresponding period for the controls. Wire-codes were assessed for residentially stable case-control pairs in which both had not changed their residence during the years prior to diagnosis. The number of such pairs for which assessment could be made was 416. There was no indication of an association between wire-code category and leukemia. As for magnetic field measurements, the results are more intriguing. For the cut off point of 0.2 μT the unmatched and matched analyses gave relative risks of 1.2 and 1.5, respectively. For a cut off point of 0.3 μT, the unmatched relative risk estimate is 1.7 based on 45 exposed cases. Thus, the measurement results are suggestive of a positive association between magnetic fields and leukemia risk. This study is a major contribution in terms of its size, the number of subjects in high exposure categories, timing of measurements relative to the occurrence of the leukemia (usually within 24 mo after diagnosis), other measures used to obtain exposure data, and quality of analysis allowing for multiple potential confounders. Potential weaknesses include the procedure for control selection, the participation rates, and the methods used for statistical analysis of the data. The instruments used for measurements took no account of transient fields or higher order harmonics. The size of this study is such that its results, combined with those of other studies, would significantly weaken (though not necessarily invalidate) the previously observed association with wire code results.

Over the years there also has been substantial interest in whether there is an association between magnetic field exposure and childhood brain cancer, the second most frequent type of cancer found in children. Three recent studies completed after the NAS Committee's review fail to provide support for an association between brain cancer and children's exposure to magnetic fields, whether the source was power lines or electric blankets, or whether magnetic fields were estimated by calculations or by wire codes (Guénel et al. 1996; Preston-Martin et al. 1996a, b; Tynes and Haldorsen 1997).

Data on cancer in adults and residential magnetic field exposure are sparse (NAS 1996). The few studies published to date (Wertheimer and Leeper 1979; McDowall 1985; Seversen et al. 1988; Coleman et al. 1989; Schreiber et al. 1993; Feychting and Ahlbom 1994; Li et al. 1996; Verkasalo 1996; Verkasalo et al. 1996) all suffer to some extent from small numbers of exposed cases, and no conclusions can be drawn.

It is the view of the ICNIRP that the results from the epidemiological research on EMF field exposure and cancer, including childhood leukemia, are not strong enough in the absence of support from experimental research to form a scientific basis for setting exposure guidelines. This assessment is also in agreement with recent reviews (NRPB 1992, 1994b; NAS 1996; CRP 1997).

Occupational studies. A large number of epidemiological studies have been carried out to assess possible links between exposure to ELF fields and cancer risk among workers in electrical occupations. The first study of this type (Milham 1982) took advantage of a death certificate database that included both job titles and information on cancer mortality. As a crude method of assessing exposure, Milham classified job titles according to presumed magnetic field exposure and found an excess risk for leukemia among electrical workers. Subsequent studies (Savitz and Ahlbom 1994) made use of similar databases; the types of cancer for which elevated rates were noted varied across studies, particularly when cancer subtypes were characterized. Increased risks of various types of leukemia and nervous tissue tumors, and, in a few instances, of both male and female breast cancer, were reported (Demers et al. 1991; Matanoski et al. 1991; Tynes et al. 1992; Loomis et al. 1994). As well as producing somewhat inconsistent results, these studies suffered from very crude exposure assessment and from failure to control for confounding factors such as exposure to benzene solvent in the workplace.

Three recent studies have attempted to overcome some of the deficiencies in earlier work by measuring ELF field exposure at the workplace and by taking duration of work into consideration (Floderus et al. 1993; Thériault et al. 1994; Savitz and Loomis 1995). An elevated cancer risk among exposed individuals was observed, but the type of cancer of which this was true varied from study to study. Floderus et al. (1993) found a significant association with leukemia; an association was also noted by Thériault et al. (1994), but one that was weak and not significant, and no link was observed by Savitz and Loomis (1995). For subtypes of leukemia there was even greater inconsistency, but numbers in the analyses were small. For tumors of nervous tissue, Floderus et al. (1993) found an excess for glioblastoma (astrocytoma III–IV), while both Thériault et al. (1994) and Savitz and Loomis (1995) found only suggestive evidence for an increase in glioma (astrocytoma I–II). If there is truly a link between occupational exposure to magnetic fields and cancer, greater consistency and stronger associations would be expected of these recent studies based on more sophisticated exposure data.

Researchers have also investigated the possibility that ELF electric fields could be linked to cancer. The three utilities that participated in the Thériault et al. (1994) study of magnetic fields analyzed electric field data as well. Workers with leukemia at one of the utilities were reported to be more likely to have been exposed to electric fields than were control workers. In addition, the association was stronger in a group that had been exposed to high electric and magnetic fields combined (Miller et al. 1996). At the second utility, investigators reported no association between leukemia and higher cumulative exposure to workplace electric fields, but some of the analyses showed an association with brain cancer (Guénel et al. 1996). An association with colon cancer was also reported, yet in other studies of large populations of electric utility workers this type of cancer has not been found. At the third utility, no association between high electric fields and brain cancer or leukemia was observed, but this study was smaller and less likely to have detected small changes, if present (Baris et al. 1996).

An association between Alzheimer's disease and occupational exposure to magnetic fields has recently been suggested (Sobel and Davanipour 1996). However, this effect has not been confirmed.

Laboratory studies. The following paragraphs provide a summary and critical evaluation of laboratory studies on the biological effects of electric and magnetic fields with frequencies below 100 kHz. There are separate discussions on results obtained in studies of volunteers exposed under controlled conditions and in laboratory studies on cellular, tissue, and animal systems.

Volunteer studies. Exposure to a time-varying electric field can result in perception of the field as a result of the alternating electric charge induced on the body surface, which causes the body hairs to vibrate. Several studies have shown that the majority of people can perceive 50/60 Hz electric fields stronger than 20 kV m^{-1}, and that a small minority can perceive fields below 5 kV m^{-1} (UNEP/WHO/IRPA 1984; Tenforde 1991).

Small changes in cardiac function occurred in human volunteers exposed to combined 60-Hz electric and magnetic fields (9 kV m^{-1}, 20 μT) (Cook et al. 1992; Graham et al. 1994). Resting heart rate was slightly, but significantly, reduced (by 3–5 beats per minute) during or immediately after exposure. This response was absent on exposure to stronger (12 kV m^{-1}, 30 μT) or weaker (6 kV m^{-1}, 10 μT) fields and reduced if the subject was mentally alert. None of the subjects in these studies was able to detect the presence of the fields, and there were no other consistent results in a wide battery of sensory and perceptual tests.

No adverse physiological or psychological effects were observed in laboratory studies of people exposed to 50-Hz fields in the range 2–5 mT (Sander et al. 1982; Ruppe et al. 1995). There were no observed changes in blood chemistry, blood cell counts, blood gases, lactate levels, electrocardiogram, electroencephalogram, skin temperature, or circulating hormone levels in studies by Sander et al. (1982) and Graham et al. (1994). Recent studies on volunteers have also failed to show any effect of exposure to 60-Hz magnetic fields on the nocturnal melatonin level in blood (Graham et al. 1996, 1997; Selmaoui et al. 1996).

Sufficiently intense ELF magnetic fields can elicit peripheral nerve and muscle tissue stimulation directly, and short magnetic field pulses have been used clinically to stimulate nerves in the limbs in order to check the integrity of neural pathways. Peripheral nerve and muscle stimulation has also been reported in volunteers exposed to 1-kHz gradient magnetic fields in experimental magnetic resonance imaging systems. Threshold magnetic flux densities were several millitesla, and corresponding induced current densities in the peripheral tissues were about 1 A m^{-2} from pulsed fields produced by rapidly switched gradients. Time-varying magnetic fields that induce current densities above 1 A m^{-2} in tissue lead to neural excitation and are capable of producing irreversible biological effects such as cardiac fibrillation (Tenforde and Kaune 1987; Reilly 1989). In a study involving electromyographic recordings from the human arm (Polson et al. 1982), it was found that a pulsed field with dB/dt greater than 10^4 T s^{-1} was needed to stimulate the median nerve trunk. The duration of the magnetic stimulus has also been found to be an important parameter in stimulation of excitable tissues.

Thresholds lower than 100 mA m^{-2} can be derived from studies of visual and mental functions in human volunteers. Changes in response latency for complex reasoning tests have been reported in volunteers subjected to weak power-frequency electric currents passed through electrodes attached to the head and shoulders; current densities were estimated to lie between 10 and 40 mA m^{-2} (Stollery 1986, 1987). Finally, many studies have reported that volunteers experienced faint flickering visual sensations, known as magnetic phosphenes, during exposure to ELF magnetic fields above 3–5 mT (Silny 1986). These visual effects can also be induced by the direct application of weak electric currents to the head. At 20 Hz, current densities of about 10 mA m^{-2} in the retina have been estimated as the threshold for induction of phosphenes, which is above the typical endogenous current densities in electrically excitable tissues. Higher thresholds have been observed for both lower and higher frequencies (Lövsund et al. 1980; Tenforde 1990).

Studies have been conducted at 50 Hz on visually evoked potentials that exhibited thresholds for effects at flux densities of 60 mT (Silny 1986). Consistent with this result, no effects on visually evoked potentials were obtained by either Sander et al. (1982), using a 50-Hz, 5-mT field, or Graham et al. (1994), using combined 60-Hz electric and magnetic fields up to 12 kV m^{-1} and 30 μT, respectively.

Cellular and animal studies. Despite the large number of studies undertaken to detect biological effects of ELF electric and magnetic fields, few systematic studies have defined the threshold field characteristics that produce significant perturbations of biological functions. It is well established that induced electric current can stimulate nerve and muscle tissue directly once the induced current density exceeds threshold values (UNEP/WHO/IRPA 1987; Bernhardt 1992; Tenforde 1996). Current densities that are unable to stimulate excitable tissues directly may nevertheless affect ongoing electrical activity and influence neuronal excitability. The activity of the central nervous system is known to be sensitive to the endogenous electric fields generated by the action of adjacent nerve cells, at levels below those required for direct stimulation.

Many studies have suggested that the transduction of weak electrical signals in the ELF range involves interactions with the cell membrane, leading to cytoplasmic biochemical responses that in turn involve changes in cellular functional and proliferative states. From simple models of the behavior of single cells in weak fields it has been calculated that an electrical signal in the extracellular field must be greater than approximately 10–100 mV m^{-1} (corresponding to an induced current density of about 2–20 mA m^{-2}) in order to exceed the level of endogenous physical and biological noise in cellular membranes (Astumian et al. 1995). Existing evidence also suggests that several structural and functional properties of membranes may be altered in response to induced ELF fields at or below 100 mV m^{-1} (Sienkiewicz et al. 1991; Tenforde 1993). Neuroendocrine alterations (e.g., suppression of nocturnal melatonin synthesis) have been reported in response to induced electrical fields of 10 mV m^{-1} or less, corresponding to induced current densities of approximately 2 mA m^{-2} or less (Tenforde 1991, 1996). However, there is no clear evidence that these biological interactions of low-frequency fields lead to adverse health effects.

Induced electric fields and currents at levels exceeding those of endogenous bioelectric signals present in tissue have been shown to cause a number of physiological effects that increase in severity as the induced current density is increased (Bernhardt 1979; Tenforde 1996). In the current density range 10–100 mA m^{-2}, tissue effects and changes in brain cognitive functions have been reported (NRPB 1992; NAS 1996). When induced current density exceeds 100 to several hundred mA m^{-2} for frequencies between about 10 Hz and 1 kHz, thresholds for neuronal and neuromuscular stimulation are exceeded. The threshold current densities increase progressively at frequencies below several hertz and above 1 kHz. Finally, at extremely high current densities, exceeding 1 A m^{-2}, severe and potentially life-threatening effects such as cardiac extrasystoles, ventricular fibrillation, muscular tetanus, and respiratory failure may occur. The severity and the probability of irreversibility of tissue effects becomes greater with chronic exposure to induced current densities above the level 10 to 100 mA m^{-2}. It therefore seems appropriate to limit human exposure to fields that induce current densities no greater than 10 mA m^{-2} in the head, neck, and trunk at frequencies of a few hertz up to 1 kHz.

It has been postulated that oscillatory magnetomechanical forces and torques on biogenic magnetite particles in brain tissue could provide a mechanism for the transduction of signals from ELF magnetic fields. Kirschvink et al. (1992b) proposed a model in which ELF magnetic forces on magnetite particles are visualized as producing the opening and closing of pressure-sensitive ion channels in membranes. However, one difficulty with this model is the sparsity of magnetite particles relative to the number of cells in brain tissue. For example, human brain tissue has been reported to contain a few million magnetite particles per gram, distributed in 10^5 discrete clusters of 5–10 particles (Kirschvink et al. 1992a). The number of cells in brain tissue thus exceeds the number of magnetite particles by a factor of about 100, and it is difficult to envisage how oscillating magnetomechanical interactions of an ELF field with magnetite crystals could affect a significant number of pressure-sensitive ion channels in the brain. Further studies are clearly needed to reveal the biological role of magnetite and the possible mechanisms through which this mineral could play a role in the transduction of ELF magnetic signals.

An important issue in assessing the effects of electromagnetic fields is the possibility of teratogenic and developmental effects. On the basis of published scientific evidence, it is unlikely that low-frequency fields have adverse effects on the embryonic and postnatal development of mammalian species (Chernoff et al. 1992; Brent et al. 1993; Tenforde 1996). Moreover, currently available evidence indicates that somatic mutations and genetic effects are unlikely to result from exposure to electric and magnetic fields with frequencies below 100 kHz (Cridland 1993; Sienkiewicz et al. 1993).

There are numerous reports in the literature on the *in-vitro* effects of ELF fields on cell membrane properties (ion transport and interaction of mitogens with cell surface receptors) and changes in cellular functions and growth properties (e.g., increased proliferation and alterations in metabolism, gene expression, protein biosynthesis, and enzyme activities) (Cridland 1993; Sienkiewicz et al. 1993; Tenforde 1991, 1992, 1993, 1996). Considerable attention has focused on low-frequency field effects on Ca^{++} transport across cell membranes and the intracellular concentration of this ion (Walleczek and Liburdy 1990; Liburdy 1992; Walleczek 1992), messenger RNA and protein synthesis patterns (Goodman et al. 1983; Goodman and Henderson 1988, 1991; Greene et al. 1991; Phillips et al. 1992), and the activity of enzymes such as ornithine decarboxylase (ODC) that are related to cell proliferation and tumor promotion (Byus et al. 1987, 1988; Litovitz et al. 1991, 1993). However, before these observations can be used for defining exposure limits, it is essential to establish both their reproducibility and their relevance to cancer or other adverse health outcomes. This point is underscored by the fact that there have been difficulties in replicating some of the key observations of field effects on gene expression and protein synthesis (Lacy-Hulbert et al. 1995; Saffer and Thurston 1995). The authors of these replication studies identified several deficiencies in the earlier studies, including poor temperature control, lack of appropriate internal control samples, and the use of low-resolution techniques for analyzing the production of messenger RNA transcripts. The transient increase in ODC activity reported in response to field exposure is small in magnitude and not associated with *de novo* synthesis of the enzyme (unlike chemical tumor promoters such as phorbol esters) (Byus et al. 1988). Studies on ODC have mostly involved cellular preparations; more studies are needed to show whether there are effects on ODC *in vivo*, although there is one report suggesting effects on ODC in a rat mammary tumor promotion assay (Mevissen et al. 1995).

There is no evidence that ELF fields alter the structure of DNA and chromatin, and no resultant mutational and neoplastic transformation effects are expected. This is supported by results of laboratory studies designed to detect DNA and chromosomal damage, mutational events, and increased transformation frequency in response to ELF field exposure (NRPB 1992; Murphy et al. 1993; McCann et al. 1993; Tenforde 1996). The lack of effects on chromosome structure suggests that ELF fields, if they have any effect on the process of carcinogenesis, are more likely to act as promoters than initiators, enhancing the proliferation of genetically altered cells rather than causing the initial lesion in DNA or chromatin. An influence on tumor development could be mediated through epigenetic effects of these fields, such as alterations in cell signalling pathways or gene expression. The focus of recent studies has therefore been on detecting possible effects of ELF fields on the promotion and progression phases of tumor development following initiation by a chemical carcinogen.

Studies on *in-vitro* tumor cell growth and the development of transplanted tumors in rodents have provided no strong evidence for possible carcinogenic effects of exposure to ELF fields (Tenforde 1996). Several studies of more direct relevance to human cancer have involved *in-vivo* tests for tumor-promoting activity of ELF magnetic fields on skin, liver, brain, and mammary tumors in rodents. Three studies of skin tumor promotion (McLean et al. 1991; Rannug et al. 1993a, 1994) failed to show any effect of either continuous or intermittent exposure to power-frequency magnetic fields in promoting chemically induced tumors. At a 60-Hz field strength of 2 mT, a co-promoting effect with a phorbol ester was reported for mouse skin tumor development in the initial stages of the experiment, but the statistical significance of this was lost by completion of the study in week 23 (Stuchly et al. 1992). Previous studies by the same investigators had shown that 60-Hz, 2-mT field exposure did not promote the growth of DMBA-initiated skin cells (McLean et al. 1991).

Experiments on the development of transformed liver foci initiated by a chemical carcinogen and promoted by phorbol ester in partially hepatectomized rats revealed no promotion or co-promotion effect of exposure to 50-Hz fields ranging in strength from 0.5 to 50 μT (Rannug et al. 1993b, c).

Studies on mammary cancer development in rodents treated with a chemical initiator have suggested a cancer-promoting effect of exposure to power-frequency magnetic fields in the range 0.01–30 mT (Beniashvili et al. 1991; Löscher et al. 1993; Mevissen et al. 1993, 1995; Baum et al. 1995; Löscher and Mevissen 1995). These observations of increased tumor incidence in rats exposed to magnetic fields have been hypothesized to be related to field-induced suppression of pineal melatonin and a resulting elevation in steroid hormone levels and breast cancer risk (Stevens 1987; Stevens et al. 1992). However, replication efforts by independent laboratories are needed before conclusions can be drawn regarding the implications of these findings for a promoting effect of ELF magnetic fields on mammary tumors. It should also be noted that recent studies have found no evidence for a significant effect of exposure to ELF magnetic fields on melatonin levels in humans (Graham et al. 1996, 1997; Selmaoui et al. 1996).

Indirect effects of electric and magnetic fields

Indirect effects of electromagnetic fields may result from physical contact (e.g., touching or brushing against) between a person and an object, such as a metallic structure in the field, at a different electric potential. The result of such contact is the flow of electric charge (contact current) that may have accumulated on the object or on the body of the person. In the frequency range up to approximately 100 kHz, the flow of electric current from an object in the field to the body of the individual may result in the stimulation of muscles and/or peripheral nerves. With increasing levels of current this may be manifested as perception, pain from electric shock and/or burn, inability to release the object, difficulty in breathing and, at very high currents, cardiac ventricular fibrillation (Tenforde and Kaune 1987). Threshold values for these effects are frequency-dependent, with the lowest threshold occurring at frequencies between 10 and 100 Hz. Thresholds for peripheral nerve responses remain low for frequencies up to several kHz. Appropriate engineering and/or administrative controls, and even the wearing of personal protective clothing, can prevent these problems from occurring.

Spark discharges can occur when an individual comes into very close proximity with an object at a different electric potential, without actually touching it (Tenforde and Kaune 1987; UNEP/WHO/IRPA 1993). When a group of volunteers, who were electrically insulated from the ground, each held a finger tip close to a grounded object, the threshold for perception of spark discharges was as low as 0.6–1.5 kV m^{-1} in 10% of cases. The threshold field level reported as causing annoyance under these exposure conditions is about 2.0–3.5 kV m^{-1}. Large contact currents can result in muscle contraction. In male volunteers, the 50th percentile threshold for being unable to release a charged conductor has been reported as 9 mA at 50/60 Hz, 16 mA at 1 kHz, about 50 mA at 10 kHz, and about 130 mA at 100 kHz (UNEP/WHO/IRPA 1993).

The threshold currents for various indirect effects of fields with frequencies up to 100 kHz are summarized in Table 2 (UNEP/WHO/IRPA 1993).

Table 2. Ranges of threshold currents for indirect effects, including children, women, and men.

Indirect effect	Threshold current (mA) at frequency: 50/60 Hz	1 kHz	100 kHz
Touch perception	0.2–0.4	0.4–0.8	25–40
Pain on finger contact	0.9–1.8	1.6–3.3	33–55
Painful shock/let-go threshold	8–16	12–24	112–224
Severe shock/breathing difficulty	12–23	21–41	160–320

Summary of biological effects and epidemiological studies (up to 100 kHz)

With the possible exception of mammary tumors, there is little evidence from laboratory studies that power-frequency magnetic fields have a tumor-promoting effect. Although further animal studies are needed to clarify the possible effects of ELF fields on signals produced in cells and on endocrine regulation—both of which could influence the development of tumors by promoting the proliferation of initiated cells—it can only be concluded that there is currently no convincing evidence for carcinogenic effects of these fields and that these data cannot be used as a basis for developing exposure guidelines.

Laboratory studies on cellular and animal systems have found no established effects of low-frequency fields that are indicative of adverse health effects when induced current density is at or below 10 mA m^{-2}. At higher levels of induced current density (10–100 mA m^{-2}), more significant tissue effects have been consistently observed, such as functional changes in the nervous system and other tissue effects (Tenforde 1996).

Data on cancer risk associated with exposure to ELF fields among individuals living close to power lines are apparently consistent in indicating a slightly higher risk of leukemia among children, although more recent studies question the previously observed weak association. The studies do not, however, indicate a similarly elevated risk of any other type of childhood cancer or of any form of adult cancer. The basis for the hypothetical link between childhood leukemia and residence in close proximity to power lines is unknown; if the link is not related to the ELF electric and magnetic fields generated by the power lines, then unknown risk factors for leukemia would have to be linked to power lines in some undetermined manner. In the absence of support from laboratory studies, the epidemiological data are insufficient to allow an exposure guideline to be established.

There have been reports of an increased risk of certain types of cancer, such as leukemia, nervous tissue tumors, and, to a limited extent, breast cancer, among electrical workers. In most studies, job titles were used to classify subjects according to presumed levels of magnetic field exposure. A few more recent studies, however, have used more sophisticated methods of exposure assessment; overall, these studies suggested an increased risk of leukemia or brain tumors but were largely inconsistent with regard to the type of cancer for which risk is increased. The data are insufficient to provide a basis for ELF field exposure guidelines. In a large number of epidemiological studies, no consistent evidence of adverse reproductive effects have been provided.

Measurement of biological responses in laboratory studies and in volunteers has provided little indication of adverse effects of low-frequency fields at levels to which people are commonly exposed. A threshold current density of 10 mA m^{-2} at frequencies up to 1 kHz has been estimated for minor effects on nervous system functions. Among volunteers, the most consistent effects of exposure are the appearance of visual phosphenes and a minor reduction in heart rate during or immediately after exposure to ELF fields, but there is no evidence that these transient effects are associated with any long-term health risk. A reduction in nocturnal pineal melatonin synthesis has been observed in several rodent species following exposure to weak ELF electric and magnetic fields, but no consistent effect has been reported in humans exposed to ELF fields under controlled conditions. Studies involving exposures to 60-Hz magnetic fields up to 20 μT have not reported reliable effects on melatonin levels in blood.

BIOLOGICAL BASIS FOR LIMITING EXPOSURE (100 kHz–300 GHz)

The following paragraphs provide a general review of relevant literature on the biological effects and potential health effects of electromagnetic fields with frequencies of 100 kHz to 300 GHz. More detailed reviews can be found elsewhere (NRPB 1991; UNEP/WHO/IRPA 1993; McKinlay et al. 1996; Polk and Postow 1996; Repacholi 1998).

Direct effects of electromagnetic fields

Epidemiological studies. Only a limited number of studies have been carried out on reproductive effects and cancer risk in individuals exposed to microwave radiation. A summary of the literature was published by UNEP/WHO/IRPA (1993).

Reproductive outcomes. Two extensive studies on women treated with microwave diathermy to relieve the pain of uterine contractions during labor found no evidence for adverse effects on the fetus (Daels 1973, 1976). However, seven studies on pregnancy outcomes among workers occupationally exposed to microwave radiation and on birth defects among their offspring produced both positive and negative results. In some of the larger epidemiological studies of female plastic welders and physiotherapists working with shortwave diathermy devices, there were no statistically significant effects on rates of abortion or fetal malformation (Källen et al. 1982). By contrast, other studies on similar populations of female workers found an increased risk of miscarriage and birth defects (Larsen et al. 1991; Ouellet-Hellstrom and Stewart 1993). A study of male radar workers found no association between microwave exposure and the risk of Down's syndrome in their offspring (Cohen et al. 1977).

Overall, the studies on reproductive outcomes and microwave exposure suffer from very poor assessment of exposure and, in many cases, small numbers of subjects. Despite the generally negative results of these studies, it will be difficult to draw firm conclusions on reproductive risk without further epidemiological data on highly exposed individuals and more precise exposure assessment.

Cancer studies. Studies on cancer risk and microwave exposure are few and generally lack quantitative exposure assessment. Two epidemiological studies of radar workers in the aircraft industry and in the U.S. armed forces found no evidence of increased morbidity or mortality from any cause (Barron and Baraff 1958; Robinette et al. 1980; UNEP/WHO/IRPA 1993). Similar results were obtained by Lillienfeld et al. (1978) in a study of employees in the U.S. embassy in Moscow, who were chronically exposed to low-level microwave radiation. Selvin et al. (1992) reported no increase in cancer risk among children chronically exposed to radiation from a large microwave transmitter near their homes. More recent studies have failed to show significant increases in nervous tissue tumors among workers and military personnel exposed to microwave fields (Beall et al. 1996; Grayson 1996). Moreover, no excess total mortality was apparent among users of mobile telephones (Rothman et al. 1996a, b), but it is still too early to observe an effect on cancer incidence or mortality.

There has been a report of increased cancer risk among military personnel (Szmigielski et al. 1988), but the results of the study are difficult to interpret because neither the size of the population nor the exposure levels are clearly stated. In a later study, Szmigielski (1996) found increased rates of leukemia and lymphoma among military personnel exposed to EMF fields, but the assessment of EMF exposure was not well defined. A few recent studies of populations living near EMF transmitters have suggested a local increase in leukemia incidence (Hocking et al. 1996; Dolk et at. 1997a, b), but the results are inconclusive. Overall, the results of the small number of epidemiological studies published provide only limited information on cancer risk.

Laboratory studies. The following paragraphs provide a summary and critical evaluation of laboratory studies on the biological effects of electromagnetic fields with frequencies in the range 100 kHz–300 GHz. There are separate discussions on results of studies of volunteers exposed under controlled conditions and of laboratory studies on cellular, tissue, and animal systems.

Volunteer studies. Studies by Chatterjee et al. (1986) demonstrated that, as the frequency increases from approximately 100 kHz to 10 MHz, the dominant effect of exposure to a high-intensity electromagnetic field changes from nerve and muscle stimulation to heating. At 100 kHz the primary sensation was one of nerve tingling, while at 10 MHz it was one of warmth on the skin. In this frequency range, therefore, basic health protection criteria should be such as to avoid stimulation of excitable tissues and heating effects. At frequencies from 10 MHz to 300 GHz, heating is the major effect of absorption of electromagnetic energy, and temperature rises of more than 1–2 °C can have adverse health effects such as heat exhaustion and heat stroke (ACGIH 1996). Studies on workers in thermally stressful environments have shown worsening performance of simple tasks as body temperature rises to a level approaching physiological heat stress (Ramsey and Kwon 1988).

A sensation of warmth has been reported by volunteers experiencing high-frequency current of about 100–200 mA through a limb. The resulting SAR value is unlikely to produce a localized temperature increment of more than 1°C in the limbs (Chatterjee et al. 1986; Chen and Gandhi 1988; Hoque and Gandhi 1988), which has been suggested as the upper limit of temperature increase that has no detrimental health effects (UNEP/WHO/IRPA 1993). Data on volunteers reported by Gandhi et al. (1986) for frequencies up to 50 MHz and by Tofani et al. (1995) for frequencies up to 110 MHz (the upper limit of the FM broadcast band) support a reference level for limb current of 100 mA to avoid excessive heating effects (Dimbylow 1997).

There have been several studies of thermoregulatory responses of resting volunteers exposed to EMF in magnetic resonance imaging systems (Shellock and Crues 1987; Magin et al. 1992). In general, these have demonstrated that exposure for up to 30 min, under conditions in which whole-body SAR was less than 4 W kg^{-1}, caused an increase in the body core temperature of less than 1°C.

Cellular and animal studies. There are numerous reports on the behavioral and physiological responses of laboratory animals, including rodents, dogs, and nonhuman primates, to thermal interactions of EMF at frequencies above 10 MHz. Thermosensitivity and thermoregulatory responses are associated both with the hypothalamus and with thermal receptors located in the skin and in internal parts of the body. Afferent signals reflecting temperature change converge in the central nervous system and modify the activity of the major neuroendocrine control systems, triggering the physiological and behavioral responses necessary for the maintenance of homeostasis.

Exposure of laboratory animals to EMF producing absorption in excess of approximately 4 W kg^{-1} has revealed a characteristic pattern of thermoregulatory response in which body temperature initially rises and then stabilizes following the activation of thermoregulatory mechanisms (Michaelson 1983). The early phase of this response is accompanied by an increase in blood volume due to movement of fluid from the extracellular space into the circulation and by increases in heart rate and intraventricular blood pressure. These cardiodynamic changes reflect thermoregulatory responses that facilitate the conduction of heat to the body surface. Prolonged exposure of animals to levels of microwave radiation that raise the body temperature ultimately lead to failure of these thermoregulatory mechanisms.

Several studies with rodents and monkeys have also demonstrated a behavioral component of thermoregulatory responses. Decreased task performance by rats and monkeys has been observed at SAR values in the range 1–3 W kg^{-1} (Stern et al. 1979; Adair and Adams 1980; de Lorge and Ezell 1980; D'Andrea et al. 1986). In monkeys, altered thermoregulatory behavior starts when the temperature in the hypothalamic region rises by as little as 0.2–0.3°C (Adair et al. 1984). The hypothalamus is considered to be the control center for normal thermoregulatory processes, and its activity can be modified by a small local temperature increase under conditions in which rectal temperature remains constant.

At levels of absorbed electromagnetic energy that cause body temperature rises in excess of 1–2°C, a large number of physiological effects have been characterized in studies with cellular and animal systems (Michaelson and Elson 1996). These effects include alterations in neural and neuromuscular functions; increased blood-brain barrier permeability; ocular impairment (lens opacities and corneal abnormalities); stress-associated changes in the immune system; hematological changes; reproductive changes (e.g., reduced sperm production); teratogenicity; and changes in cell morphology, water and electrolyte content, and membrane functions.

Under conditions of partial-body exposure to intense EMF, significant thermal damage can occur in sensitive tissues such as the eye and the testis. Microwave exposure of 2–3 h duration has produced cataracts in rabbits' eyes at SAR values from 100–140 W kg^{-1}, which produced lenticular temperatures of 41–43°C (Guy et al. 1975). No cataracts were observed in monkeys exposed to microwave fields of similar or higher intensities, possibly because of different energy absorption patterns in the eyes of monkeys from those in rabbits. At very high frequencies (10–300 GHz), absorption of electromagnetic energy is confined largely to the epidermal layers of the skin, subcutaneous tissues, and the outer part of the eye. At the higher end of the frequency range, absorption is increasingly superficial. Ocular damage at these frequencies can be avoided if the microwave power density is less than 50 W m^{-2} (Sliney and Wolbarsht 1980; UNEP/WHO/IRPA 1993).

There has been considerable recent interest in the possible carcinogenic effects of exposure to microwave fields with frequencies in the range of widely used communications systems, including hand-held mobile telephones and base transmitters. Research findings in this area have been summarized by ICNIRP (1996). Briefly, there are many reports suggesting that microwave fields are not mutagenic, and exposure to these fields is therefore unlikely to initiate carcinogenesis (NRPB 1992; Cridland 1993; UNEP/WHO/IRPA 1993). By contrast, some recent reports suggest that exposure of rodents to microwave fields at SAR levels of the order of 1 W kg^{-1} may produce strand breaks in the DNA of testis and brain tissues (Sarkar et al. 1994; Lai and Singh 1995, 1996), although both ICNIRP (1996) and Williams (1996) pointed out methodological deficiencies that could have significantly influenced these results.

In a large study of rats exposed to microwaves for up to 25 mo, an excess of primary malignancies was noted in exposed rats relative to controls (Chou et al. 1992). However, the incidence of benign tumors did not differ between the groups, and no specific type of tumor was more prevalent in the exposed group than in stock rats of the same strain maintained under similar specific-pathogen-free conditions. Taken as a whole, the results of this study cannot be interpreted as indicating a tumor-initiating effect of microwave fields.

Several studies have examined the effects of microwave exposure on the development of pre-initiated tumor cells. Szmigielski et al. (1982) noted an enhanced growth rate of transplanted lung sarcoma cells in rats exposed to microwaves at high power densities. It is possible that this resulted from a weakening of the host immune defense in response to thermal stress from the microwave exposure. Recent studies using athermal levels of microwave irradiation have found no effects on the development of melanoma in mice or of brain glioma in rats (Santini et al. 1988; Salford et al. 1993).

Repacholi et al. (1997) have reported that exposure of 100 female, *Eμ-pim1* transgenic mice to 900-MHz fields, pulsed at 217 Hz with pulse widths of 0.6 μs for up to 18 mo, produced a doubling in lymphoma incidence compared with 101 controls. Because the mice were free to roam in their cages, the variation in SAR was wide (0.01–4.2 W kg^{-1}). Given that the resting metabolic rate of these mice is 7–15 W kg^{-1}, only the upper end of the exposure range may have produced some slight heating. Thus, it appears that this study suggests a non-thermal mechanism may be acting, which needs to be investigated further. However, before any assumptions can be made about health risk, a number of questions need to be addressed. The study needs to be replicated, restraining the animals to decrease the SAR exposure variation and to determine whether there is a dose response. Further study is needed to determine whether the results can be found in other animal models in order to be able to generalize the results to humans. It is also essential to assess whether results found in transgenic animals are applicable to humans.

Special considerations for pulsed and amplitude-modulated waveforms

Compared with continuous-wave (CW) radiation, pulsed microwave fields with the same average rate of energy deposition in tissues are generally more effective in producing a biological response, especially when there is a well-defined threshold that must be exceeded to elicit the effect (ICNIRP 1996). The "microwave hearing" effect is a well known example of this (Frey 1961; Frey and Messenger 1973; Lin 1978): people with normal hearing can perceive pulse-modulated fields with frequencies between about 200 MHz and 6.5 GHz. The auditory sensation has been variously described as a buzzing, clicking, or popping sound, depending on the modulation characteristics of the field. The microwave hearing effects have been attributed to a thermoelastic interaction in the auditory cortex of the brain, with a threshold for perception of about 100–400 mJ m^{-2} for pulses of duration less than 30 μs at 2.45 GHz (corresponding to an SA of 4–16 mJ kg^{-1}). Repeated or prolonged exposure to microwave auditory effects may be stressful and potentially harmful.

Some reports suggest that retina, iris, and corneal endothelium of the primate eye are sensitive to low levels of pulsed microwave radiation (Kues et al. 1985; UNEP/WHO/IRPA 1993). Degenerative changes in light-sensitive cells of the retina were reported for absorbed energy levels as low as 26 mJ kg^{-1}. After administration of timolol maleate, which is used in the treatment of glaucoma, the threshold for retinal damage by pulsed fields dropped to 2.6 mJ kg^{-1}. However, an attempt in an independent laboratory to partially replicate these findings for CW fields (i.e., not pulsed) was unsuccessful (Kamimura et al. 1994), and it is therefore impossible at present to assess the potential health implications of the initial findings of Kues et al. (1985).

Exposure to intense pulsed microwave fields has been reported to suppress the startle response in conscious mice and to evoke body movements (NRPB 1991; Sienkiewicz et al. 1993; UNEP/WHO/IRPA 1993). The threshold specific energy absorption level at midbrain that evoked body movements was 200 J kg^{-1} for 10 μs pulses. The mechanism for these effects of pulsed microwaves remains to be determined but is believed to be related to the microwave hearing phenomenon. The auditory thresholds for rodents are about an order of magnitude lower than for humans, that is 1–2 mJ kg^{-1} for pulses <30 μs in duration. Pulses of this magnitude have also been reported to affect neurotransmitter metabolism and the concentration of the neural receptors involved in stress and anxiety responses in different regions of the rat brain.

The issue of athermal interactions of high-frequency EMF has centered largely on reports of biological effects of amplitude modulated (AM) fields under *in-vitro* conditions at SAR values well below those that produce measurable tissue heating. Initial studies in two independent laboratories led to reports that VHF fields with amplitude modulation at extremely low frequencies (6–20 Hz) produced a small, but statistically significant, release of Ca^{++} from the surfaces of chick brain cells (Bawin et al. 1975; Blackman et al. 1979). A subsequent attempt to replicate these findings, using the same type of AM field, was unsuccessful (Albert et al. 1987). A number of other studies of the effects of AM fields on Ca^{++} homeostasis have produced both positive and negative results. For example, effects of AM fields on Ca^{++} binding to cell surfaces have been observed with neuroblastoma cells, pancreatic cells, cardiac tissue, and cat brain cells, but not with cultured rat nerve cells, chick skeletal muscle, or rat brain cells (Postow and Swicord 1996).

Amplitude-modulated fields have also been reported to alter brain electrical activity (Bawin et al. 1974), inhibit T-lymphocyte cytotoxic activity (Lyle et al. 1983), decrease the activities of non-cyclic-AMP-dependent kinase in lymphocytes (Byus et al. 1984), and cause a transient increase in the cytoplasmic activity of ornithine decarboxylase, an essential enzyme for cell proliferation (Byus et al. 1988; Litovitz et al. 1992). In contrast, no effects have been observed on a wide variety of other cellular systems and functional end-points, including lymphocyte capping, neoplastic cell transformation, and various membrane electrical and enzymatic properties (Postow and Swicord 1996). Of particular relevance to the potential carcinogenic effects of pulsed fields is the observation by Balcer-Kubiczek and Harrison (1991) that neoplastic transformation was accelerated in C3H/10T1/2 cells exposed to 2,450-MHz microwaves that were pulse-modulated at 120 Hz. The effect was dependent on field strength but occurred only when a chemical tumor-promoter, TPA, was present in the cell culture medium. This finding suggests that pulsed microwaves may exert co-carcinogenic effects in combination with a chemical agent that increases the rate of proliferation of transformed cells. To date, there have been no attempts to replicate this finding, and its implication for human health effects is unclear.

Interpretation of several observed biological effects of AM electromagnetic fields is further complicated by the apparent existence of "windows" of response in both the power density and frequency domains. There are no accepted models that adequately explain this phenomenon, which challenges the traditional concept of a monotonic relationship between the field intensity and the severity of the resulting biological effects.

Overall, the literature on athermal effects of AM electromagnetic fields is so complex, the validity of reported effects so poorly established, and the relevance of the effects to human health is so uncertain, that it is impossible to use this body of information as a basis for setting limits on human exposure to these fields.

Indirect effects of electromagnetic fields

In the frequency range of about 100 kHz–110 MHz, shocks and burns can result either from an individual touching an ungrounded metal object that has acquired a charge in a field or from contact between a charged individual and a grounded metal object. It should be noted that the upper frequency for contact current (110 MHz) is imposed by a lack of data on higher frequencies rather than by the absence of effects. However, 110 MHz is the upper frequency limit of the FM broadcast band. Threshold currents that result in biological effects ranging in severity from perception to pain have been measured in controlled experiments on volunteers (Chatterjee et al. 1986; Tenforde and Kaune 1987; Bernhardt 1988); these are summarized in Table 3. In general, it has been shown that the threshold currents that produce perception and pain vary little over the frequency range 100 kHz–1 MHz and are unlikely to vary significantly over the frequency range up to about 110 MHz. As noted earlier for lower frequencies, significant variations between the sensitivities of men, women, and children also exist for higher frequency fields. The data in Table 3 represent the range of 50th percentile values for people of different sizes and different levels of sensitivity to contact currents.

Table 3. Ranges of threshold currents for indirect effects, including children, women, and men.

Indirect effect	Threshold current (mA) at frequency:	
	100 kHz	1 MHz
Touch perception	25–40	25–40
Pain on finger contact	33–55	28–50
Painful shock/let-go threshold	112–224	Not determined
Severe shock/breathing difficulty	160–320	Not determined

Summary of biological effects and epidemiological studies (100 kHz–300 GHz)

Available experimental evidence indicates that the exposure of resting humans for approximately 30 min to EMF producing a whole-body SAR of between 1 and 4 W kg^{-1} results in a body temperature increase of less than 1 °C. Animal data indicate a threshold for behavioral responses in the same SAR range. Exposure to more intense fields, producing SAR values in excess of 4 W kg^{-1}, can overwhelm the thermoregulatory capacity of the body and produce harmful levels of tissue heating. Many laboratory studies with rodent and non-human primate models have demonstrated the broad range of tissue damage resulting from either partial-body or whole-body heating producing temperature rises in excess of 1–2°C. The sensitivity of various types of tissue to thermal damage varies widely, but the threshold for irreversible effects in even the most sensitive tissues is greater than 4 W kg^{-1} under normal environmental conditions. These data form the basis for an occupational exposure restriction of 0.4 W kg^{-1}, which provides a large margin of safety for other limiting conditions such as high ambient temperature, humidity, or level of physical activity.

Both laboratory data and the results of limited human studies (Michaelson and Elson 1996) make it clear that thermally stressful environments and the use of drugs or alcohol can compromise the thermoregulatory capacity of the body. Under these conditions, safety factors should be introduced to provide adequate protection for exposed individuals.

Data on human responses to high-frequency EMF that produce detectable heating have been obtained from controlled exposure of volunteers and from epidemiological studies on workers exposed to sources such as radar, medical diathermy equipment, and heat sealers. They are fully supportive of the conclusions drawn from laboratory work, that adverse biological effects can be caused by temperature rises in tissue that exceed 1°C. Epidemiological studies on exposed workers and the general public have shown no major health effects associated with typical exposure environments. Although there are deficiencies in the epidemiological work, such as poor exposure assessment, the studies have yielded no convincing evidence that typical exposure levels lead to adverse reproductive outcomes or an increased cancer risk in exposed individuals. This is consistent with the results of laboratory research on cellular and animal models, which have demonstrated neither teratogenic nor carcinogenic effects of exposure to athermal levels of high-frequency EMF.

Exposure to pulsed EMF of sufficient intensity leads to certain predictable effects such as the microwave hearing phenomenon and various behavioral responses. Epidemiological studies on exposed workers and the general public have provided limited information and failed to demonstrate any health effects. Reports of severe retinal damage have been challenged following unsuccessful attempts to replicate the findings.

A large number of studies of the biological effects of amplitude-modulated EMF, mostly conducted with low levels of exposure, have yielded both positive and negative results. Thorough analysis of these studies reveals that the effects of AM fields vary widely with the exposure parameters, the types of cells and tissues involved, and the biological end-points that are examined. In general, the effects of exposure of biological systems to athermal levels of amplitude-modulated EMF are small and very difficult to relate to potential health effects. There is no convincing evidence of frequency and power density windows of response to these fields.

Shocks and burns can be the adverse indirect effects of high-frequency EMF involving human contact with metallic objects in the field. At frequencies of 100 kHz–110 MHz (the upper limit of the FM broadcast band), the threshold levels of contact current that produce effects ranging from perception to severe pain do not vary significantly as a function of the field frequency. The threshold for perception ranges from 25 to 40 mA in individuals of different sizes, and that for pain from approximately 30 to 55 mA; above 50 mA there may be severe burns at the site of tissue contact with a metallic conductor in the field.

GUIDELINES FOR LIMITING EMF EXPOSURE

Occupational and general public exposure limitations

The occupationally exposed population consists of adults who are generally exposed under known conditions and are trained to be aware of potential risk and to take appropriate precautions. By contrast, the general public comprises individuals of all ages and of varying health status, and may include particularly susceptible groups or individuals. In many cases, members of the public are unaware of their exposure to EMF. Moreover, individual members of the public cannot reasonably be expected to take precautions to minimize or avoid exposure. It is these considerations that underlie the adoption of more stringent exposure restrictions for the public than for the occupationally exposed population.

Basic restrictions and reference levels

Restrictions on the effects of exposure are based on established health effects and are termed basic restrictions. Depending on frequency, the physical quantities used to specify the basic restrictions on exposure to EMF are current density, SAR, and power density. Protection against adverse health effects requires that these basic restrictions are not exceeded.

Reference levels of exposure are provided for comparison with measured values of physical quantities; compliance with all reference levels given in these guidelines will ensure compliance with basic restrictions. If measured values are higher than reference levels, it does not necessarily follow that the basic restrictions have been exceeded, but a more detailed analysis is necessary to assess compliance with the basic restrictions.

General statement on safety factors

There is insufficient information on the biological and health effects of EMF exposure of human populations and experimental animals to provide a rigorous basis for establishing safety factors over the whole frequency range and for all frequency modulations. In addition, some of the uncertainty regarding the appropriate safety factor derives from a lack of knowledge regarding the appropriate dosimetry (Repacholi 1998). The following general variables were considered in the development of safety factors for high-frequency fields:

- effects of EMF exposure under severe environmental conditions (high temperature, etc.) and/or high activity levels; and
- the potentially higher thermal sensitivity in certain population groups, such as the frail and/or elderly, infants and young children, and people with diseases or taking medications that compromise thermal tolerance.

The following additional factors were taken into account in deriving reference levels for high-frequency fields:

- differences in absorption of electromagnetic energy by individuals of different sizes and different orientations relative to the field; and
- reflection, focusing, and scattering of the incident field, which can result in enhanced localized absorption of high-frequency energy.

Basic restrictions

Different scientific bases were used in the development of basic exposure restrictions for various frequency ranges:

- Between 1 Hz and 10 MHz, basic restrictions are provided on current density to prevent effects on nervous system functions;
- Between 100 kHz and 10 GHz, basic restrictions on SAR are provided to prevent whole-body heat stress and excessive localized tissue heating; in the 100 kHz–10 MHz range, restrictions are provided on both current density and SAR; and
- Between 10 and 300 GHz, basic restrictions are provided on power density to prevent excessive heating in tissue at or near the body surface.

In the frequency range from a few Hz to 1 kHz, for levels of induced current density above 100 mA m^{-2}, the thresholds for acute changes in central nervous system excitability and other acute effects such as reversal of the visually evoked potential are exceeded. In view of the safety considerations above, it was decided that, for frequencies in the range 4 Hz to 1 kHz, occupational exposure should be limited to fields that induce current densities less than 10 mA m^{-2}, i.e., to use a safety factor of 10. For the general public an additional factor of 5 is applied, giving a basic exposure restriction of 2 mA m^{-2}. Below 4 Hz and above 1 kHz, the basic restriction on induced current density increases progressively, corresponding to the increase in the threshold for nerve stimulation for these frequency ranges.

Established biological and health effects in the frequency range from 10 MHz to a few GHz are consistent with responses to a body temperature rise of more than 1°C. This level of temperature increase results from exposure of individuals under moderate environmental conditions to a whole-body SAR of approximately 4 W kg^{-1} for about 30 min. A whole-body average SAR of 0.4 W kg^{-1} has therefore been chosen as the restriction that provides adequate protection for occupational exposure. An additional safety factor of 5 is introduced for exposure of the public, giving an average whole-body SAR limit of 0.08 W kg^{-1}.

The lower basic restrictions for exposure of the general public take into account the fact that their age and health status may differ from those of workers.

In the low-frequency range, there are currently few data relating transient currents to health effects. The ICNIRP therefore recommends that the restrictions on current densities induced by transient or very short-term peak fields be regarded as instantaneous values which should not be time-averaged.

The basic restrictions for current densities, whole-body average SAR, and localized SAR for frequencies between 1 Hz and 10 GHz are presented in Table 4, and those for power densities for frequencies of 10–300 GHz are presented in Table 5.

REFERENCE LEVELS

Where appropriate, the reference levels are obtained from the basic restrictions by mathematical modeling and by extrapolation from the results of laboratory investigations at specific frequencies. They are given for the condition of maximum coupling of the field to the exposed individual, thereby providing maximum protection. Tables 6 and 7 summarize the reference levels for occupational exposure and exposure of the general public, respectively, and the reference levels are illustrated in Figs. 1 and 2. The reference levels are intended to be spatially averaged values over the entire body of the exposed individual, but with the important proviso that the basic restrictions on localized exposure are not exceeded.

For low-frequency fields, several computational and measurement methods have been developed for deriving field-strength reference levels from the basic restrictions.

Table 4. Basic restrictions for time varying electric and magnetic fields for frequencies up to 10 GHz.[a]

Exposure characteristics	Frequency range	Current density for head and trunk (mA m^{-2}) (rms)	Whole-body average SAR (W kg^{-1})	Localized SAR (head and trunk) (W kg^{-1})	Localized SAR (limbs) (W kg^{-1})
Occupational exposure	up to 1 Hz	40	—	—	—
	1–4 Hz	40/*f*	—	—	—
	4 Hz–1 kHz	10	—	—	—
	1–100 kHz	*f*/100	—	—	—
	100 kHz–10 MHz	*f*/100	0.4	10	20
	10 MHz–10 GHz	—	0.4	10	20
General public exposure	up to 1 Hz	8	—	—	—
	1–4 Hz	8/*f*	—	—	—
	4 Hz–1 kHz	2	—	—	—
	1–100 kHz	*f*/500	—	—	—
	100 kHz–10 MHz	*f*/500	0.08	2	4
	10 MHz–10 GHz	—	0.08	2	4

[a] Note:

1. *f* is the frequency in hertz.
2. Because of electrical inhomogeneity of the body, current densities should be averaged over a cross-section of 1 cm^2 perpendicular to the current direction.
3. For frequencies up to 100 kHz, peak current density values can be obtained by multiplying the rms value by $\sqrt{2}$ (~1.414). For pulses of duration t_p the equivalent frequency to apply in the basic restrictions should be calculated as $f = 1/(2t_p)$.
4. For frequencies up to 100 kHz and for pulsed magnetic fields, the maximum current density associated with the pulses can be calculated from the rise/fall times and the maximum rate of change of magnetic flux density. The induced current density can then be compared with the appropriate basic restriction.
5. All SAR values are to be averaged over any 6-min period.
6. Localized SAR averaging mass is any 10 g of contiguous tissue; the maximum SAR so obtained should be the value used for the estimation of exposure.
7. For pulses of duration t_p the equivalent frequency to apply in the basic restrictions should be calculated as $f = 1/(2t_p)$. Additionally, for pulsed exposures in the frequency range 0.3 to 10 GHz and for localized exposure of the head, in order to limit or avoid auditory effects caused by thermoelastic expansion, an additional basic restriction is recommended. This is that the SA should not exceed 10 mJ kg^{-1} for workers and 2mJ kg^{-1} for the general public, averaged over 10 g tissue.

Table 5. Basic restrictions for power density for frequencies between 10 and 300 GHz.[a]

Exposure characteristics	Power density (W m^{-2})
Occupational exposure	50
General public	10

[a] Note:

1. Power densities are to be averaged over any 20 cm^2 of exposed area and any $68/f^{1.05}$-min period (where f is in GHz) to compensate for progressively shorter penetration depth as the frequency increases.
2. Spatial maximum power densities, averaged over 1 cm^2, should not exceed 20 times the values above.

The simplifications that have been used to date did not account for phenomena such as the inhomogeneous distribution and anisotropy of the electrical conductivity and other tissue factors of importance for these calculations.

The frequency dependence of the reference field levels is consistent with data on both biological effects and coupling of the field.

Magnetic field models assume that the body has a homogeneous and isotropic conductivity and apply simple circular conductive loop models to estimate induced currents in different organs and body regions, e.g., the head, by using the following equation for a pure sinusoidal field at frequency f derived from Faraday's law of induction:

$$J = \pi R f \sigma \mathrm{B}, \qquad (4)$$

where B is the magnetic flux density and R is the radius of the loop for induction of the current. More complex models use an ellipsoidal model to represent the trunk or the whole body for estimating induced current densities at the surface of the body (Reilly 1989, 1992).

If, for simplicity, a homogeneous conductivity of 0.2 S m^{-1} is assumed, a 50-Hz magnetic flux density of 100 μT generates current densities between 0.2 and 2 mA m^{-2} in the peripheral area of the body (CRP 1997). According to another analysis (NAS 1996), 60-Hz exposure levels of 100 μT correspond to average current densities of 0.28 mA m^{-2} and to maximum current densities of approximately 2 mA m^{-2}. More realistic calculations based on anatomically and electrically refined models (Xi and Stuchly 1994) resulted in maximum current densities exceeding 2 mA m^{-2} for a 100-μT field at 60 Hz. However, the presence of biological cells affects the spatial pattern of induced currents and fields, resulting in significant differences in both magnitude (a factor of 2 greater) and patterns of flow of the induced current compared with those predicted by simplified analyses (Stuchly and Xi 1994).

Electric field models must take into account the fact that, depending on the exposure conditions and the size, shape, and position of the exposed body in the field, the surface charge density can vary greatly, resulting in a variable and non-uniform distribution of currents inside the body. For sinusoidal electric fields at frequencies below about 10 MHz, the magnitude of the induced current density inside the body increases with frequency. The induced current density distribution varies inversely with the body cross-section and may be relatively high in the neck and ankles. The exposure level of 5 kV m^{-1} for exposure of the general public corresponds, under worst-case conditions, to an induced current density of about 2 mA m^{-2} in the neck and trunk of the body if the E-field vector is parallel to the body axis (ILO 1994; CRP 1997). However, the current density induced by 5 kV m^{-1} will comply with the basic restrictions under realistic worst-case exposure conditions.

For purposes of demonstrating compliance with the basic restrictions, the reference levels for the electric and magnetic fields should be considered separately and not additively. This is because, for protection purposes, the currents induced by electric and magnetic fields are not additive.

For the specific case of occupational exposures at frequencies up to 100 kHz, the derived electric fields can be increased by a factor of 2 under conditions in which adverse indirect effects from contact with electrically charged conductors can be excluded.

At frequencies above 10 MHz, the derived electric and magnetic field strengths were obtained from the whole-body SAR basic restriction using computational and experimental data. In the worst case, the energy coupling reaches a maximum between 20 MHz and several hundred MHz. In this frequency range, the derived reference levels have minimum values. The derived magnetic field strengths were calculated from the electric field strengths by using the far-field relationship between E and H (E/H = 377 ohms). In the near-field, the SAR frequency dependence curves are no longer valid; moreover, the contributions of the electric and magnetic field components have to be considered separately. For a conservative approximation, field exposure levels can be used for near-field assessment since the coupling of energy from the electric or magnetic field contribution cannot exceed the SAR restrictions. For a less conservative assessment, basic restrictions on the whole-body average and local SAR should be used.

Reference levels for exposure of the general public have been obtained from those for occupational exposure by using various factors over the entire frequency range. These factors have been chosen on the basis of effects that are recognized as specific and relevant for the various frequency ranges. Generally speaking, the factors follow the basic restrictions over the entire frequency range, and their values correspond to the mathematical relation between the quantities of the basic restrictions and the derived levels as described below:

- In the frequency range up to 1 kHz, the general public reference levels for electric fields are one-half of the values set for occupational exposure. The value of 10 kV m^{-1} for a 50-Hz or 8.3 kV m^{-1} for a 60-Hz occupational exposure includes a sufficient safety margin to prevent stimulation effects from contact currents under all possible conditions. Half of this value was chosen for the general public reference levels, i.e.,

Table 6. Reference levels for occupational exposure to time-varying electric and magnetic fields (unperturbed rms values).[a]

Frequency range	E-field strength (V m^{-1})	H-field strength (A m^{-1})	B-field (μT)	Equivalent plane wave power density S_{eq} (W m^{-2})
up to 1 Hz	—	1.63×10^5	2×10^5	—
1–8 Hz	20,000	$1.63 \times 10^5/f^2$	$2 \times 10^5/f^2$	—
8–25 Hz	20,000	$2 \times 10^4/f$	$2.5 \times 10^4/f$	—
0.025–0.82 kHz	$500/f$	$20/f$	$25/f$	—
0.82–65 kHz	610	24.4	30.7	—
0.065–1 MHz	610	$1.6/f$	$2.0/f$	—
1–10 MHz	$610/f$	$1.6/f$	$2.0/f$	—
10–400 MHz	61	0.16	0.2	10
400–2,000 MHz	$3f^{1/2}$	$0.008f^{1/2}$	$0.01f^{1/2}$	$f/40$
2–300 GHz	137	0.36	0.45	50

[a] Note:

1. f as indicated in the frequency range column.
2. Provided that basic restrictions are met and adverse indirect effects can be excluded, field strength values can be exceeded.
3. For frequencies between 100 kHz and 10 GHz, S_{eq}, E^2, H^2, and B^2 are to be averaged over any 6-min period.
4. For peak values at frequencies up to 100 kHz see Table 4, note 3.
5. For peak values at frequencies exceeding 100 kHz see Figs. 1 and 2. Between 100 kHz and 10 MHz, peak values for the field strengths are obtained by interpolation from the 1.5-fold peak at 100 kHz to the 32-fold peak at 10 MHz. For frequencies exceeding 10 MHz it is suggested that the peak equivalent plane wave power density, as averaged over the pulse width, does not exceed 1,000 times the S_{eq} restrictions, or that the field strength does not exceed 32 times the field strength exposure levels given in the table.
6. For frequencies exceeding 10 GHz, S_{eq}, E^2, H^2, and B^2 are to be averaged over any $68/f^{1.05}$-min period (f in GHz).
7. No E-field value is provided for frequencies <1 Hz, which are effectively static electric fields. Electric shock from low impedance sources is prevented by established electrical safety procedures for such equipment.

Table 7. Reference levels for general public exposure to time-varying electric and magnetic fields (unperturbed rms values).[a]

Frequency range	E-field strength (V m^{-1})	H-field strength (A m^{-1})	B-field (μT)	Equivalent plane wave power density S_{eq} (W m^{-2})
up to 1 Hz	—	3.2×10^4	4×10^4	—
1–8 Hz	10,000	$3.2 \times 10^4/f^2$	$4 \times 10^4/f^2$	—
8–25 Hz	10,000	$4,000/f$	$5,000/f$	—
0.025–0.8 kHz	$250/f$	$4/f$	$5/f$	—
0.8–3 kHz	$250/f$	5	6.25	—
3–150 kHz	87	5	6.25	—
0.15–1 MHz	87	$0.73/f$	$0.92/f$	—
1–10 MHz	$87/f^{1/2}$	$0.73/f$	$0.92/f$	—
10–400 MHz	28	0.073	0.092	2
400–2,000 MHz	$1.375f^{1/2}$	$0.0037f^{1/2}$	$0.0046f^{1/2}$	$f/200$
2–300 GHz	61	0.16	0.20	10

[a] Note:

1. f as indicated in the frequency range column.
2. Provided that basic restrictions are met and adverse indirect effects can be excluded, field strength values can be exceeded.
3. For frequencies between 100 kHz and 10 GHz, S_{eq}, E^2, H^2, and B^2 are to averaged over any 6-min period.
4. For peak values at frequencies up to 100 kHz see Table 4, note 3.
5. For peak values at frequencies exceeding 100 kHz see Figs. 1 and 2. Between 100 kHz and 10 MHz, peak values for the field strengths are obtained by interpolation from the 1.5-fold peak at 100 kHz to the 32-fold peak at 10 MHz. For frequencies exceeding 10 MHz it is suggested that the peak equivalent plane wave power density, as averaged over the pulse width does not exceed 1,000 times the S_{eq} restrictions, or that the field strength does not exceed 32 times the field strength exposure levels given in the table.
6. For frequencies exceeding 10 GHz, S_{eq}, E^2, H^2, and B^2 are to be averaged over any $68/f^{1.05}$-min period (f in GHz).
7. No E-field value is provided for frequencies <1 Hz, which are effectively static electric fields. perception of surface electric charges will not occur at field strengths less than 25 kVm^{-1}. Spark discharges causing stress or annoyance should be avoided.

5 kV m^{-1} for 50 Hz or 4.2 kV m^{-1} for 60 Hz, to prevent adverse indirect effects for more than 90% of exposed individuals;

- In the low-frequency range up to 100 kHz, the general public reference levels for magnetic fields are set at a factor of 5 below the values set for occupational exposure;
- In the frequency range 100 kHz–10 MHz, the general public reference levels for magnetic fields have been increased compared with the limits given in the 1988 IRPA guideline. In that guideline, the magnetic field strength reference levels were calculated from the electric field strength reference levels by using the far-field

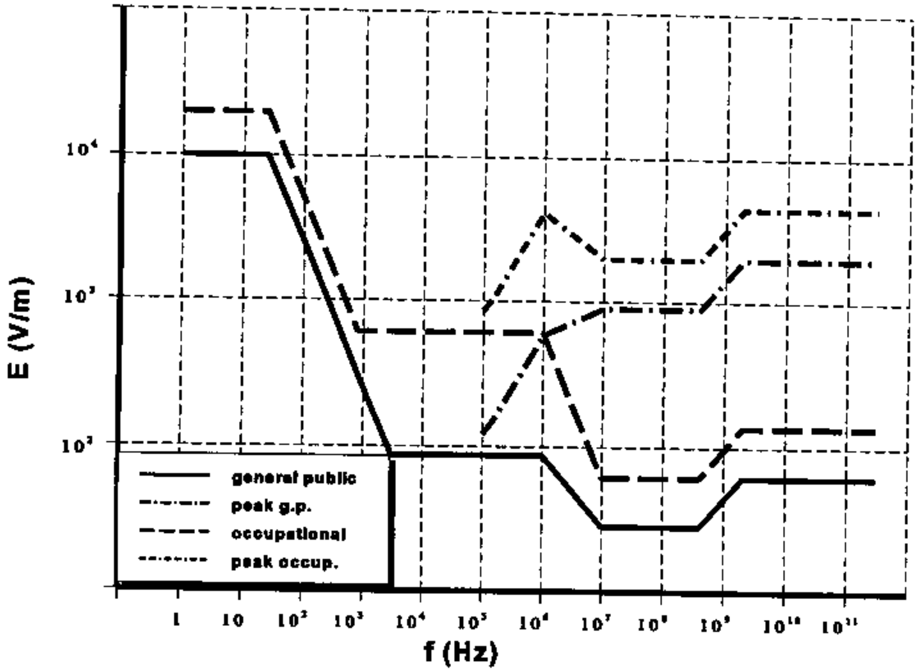

Fig. 1. Reference levels for exposure to time varying electric fields (compare Tables 6 and 7).

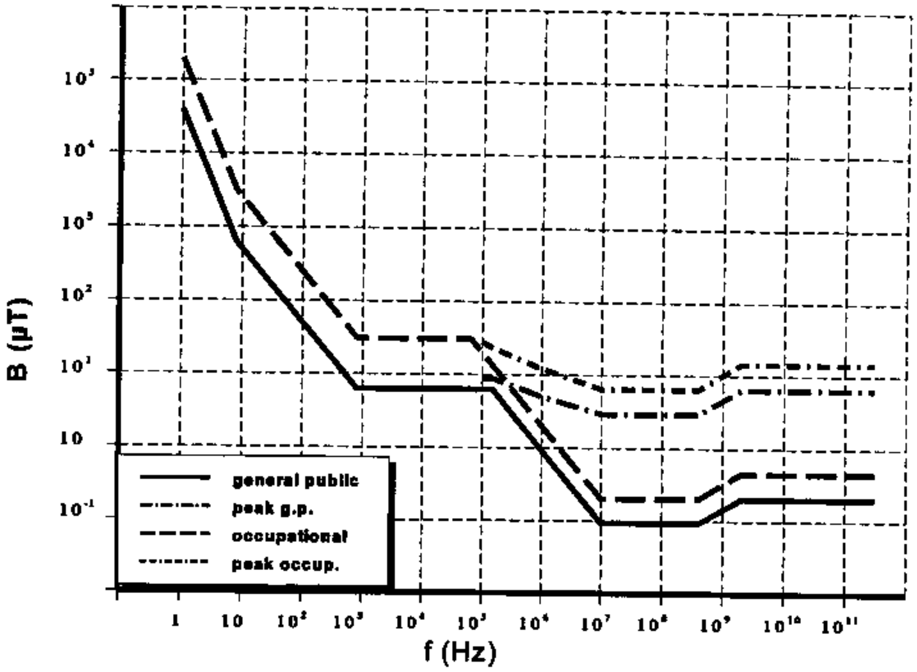

Fig. 2. Reference levels for exposure to time varying magnetic fields (compare Tables 6 and 7).

formula relating E and H. These reference levels are too conservative, since the magnetic field at frequencies below 10 MHz does not contribute significantly to the risk of shocks, burns, or surface charge effects that form a major basis for limiting occupational exposure to electric fields in that frequency range;

- In the high-frequency range 10 MHz–10 GHz, the general public reference levels for electric and magnetic fields are lower by a factor of 2.2 than those set for occupational exposure. The factor of 2.2 corresponds to the square root of 5, which is the safety factor between the basic restrictions for occupational exposure and those for general public exposure. The square root is used to relate the quantities "field strength" and "power density;"

- In the high-frequency range 10–300 GHz, the general public reference levels are defined by the power density, as in the basic restrictions, and are lower by a factor of 5 than the occupational exposure restrictions;
- Although little information is available on the relation between biological effects and peak values of pulsed fields, it is suggested that, for frequencies exceeding 10 MHz, S_{eq} as averaged over the pulse width should not exceed 1,000 times the reference levels or that field strengths should not exceed 32 times the field strength reference levels given in Tables 6 and 7 or shown in Figs. 1 and 2. For frequencies between about 0.3 GHz and several GHz, and for localized exposure of the head, in order to limit or avoid auditory effects caused by thermoelastic expansion the specific absorption from pulses must limited. In this frequency range, the threshold SA of 4–16 mJ kg^{-1} for producing this effect corresponds, for 30-μs pulses, to peak SAR values of 130–520 W kg^{-1} in the brain. Between 100 kHz and 10 MHz, peak values for the field strengths in Figs. 1 and 2 are obtained by interpolation from the 1.5-fold peak at 100 kHz to the 32-fold peak at 10 MHz.
- In Tables 6 and 7, as well as in Figs. 1 and 2, different frequency break-points occur for occupational and general public derived reference levels. This is a consequence of the varying factors used to derive the general public reference levels, while generally keeping the frequency dependence the same for both occupational and general public levels.

REFERENCE LEVELS FOR CONTACT AND INDUCED CURRENTS

Up to 110 MHz, which includes the FM radio transmission frequency band, reference levels for contact current are given above which caution must be exercised to avoid shock and burn hazards. The point contact reference levels are presented in Table 8. Since the threshold contact currents that elicit biological responses in children and adult women are approximately one-half and two-thirds, respectively, of those for adult men, the reference levels for contact current for the general public are set lower by a factor of 2 than the values for occupational exposure.

For the frequency range 10–110 MHz, reference levels are provided for limb currents that are below the basic restrictions on localized SAR (see Table 9).

Table 8. Reference levels for time varying contact currents from conductive objects.[a]

Exposure characteristics	Frequency range	Maximum contact current (mA)
Occupational exposure	up to 2.5 kHz	1.0
	2.5–100 kHz	0.4f
	100 kHz–110 MHz	40
General public exposure	up to 2.5 kHz	0.5
	2.5–100 kHz	0.2f
	100 kHz–110 MHz	20

[a] f is the frequency in kHz.

SIMULTANEOUS EXPOSURE TO MULTIPLE FREQUENCY FIELDS

It is important to determine whether, in situations of simultaneous exposure to fields of different frequencies, these exposures are additive in their effects. Additivity should be examined separately for the effects of thermal and electrical stimulation, and the basic restrictions below should be met. The formulae below apply to relevant frequencies under practical exposure situations.

For electrical stimulation, relevant for frequencies up to 10 MHz, induced current densities should be added according to

$$\sum_{i=1\,\text{Hz}}^{10\,\text{MHz}} \frac{J_i}{J_{L,i}} \le 1. \qquad (5)$$

For thermal effects, relevant above 100 kHz, SAR and power density values should be added according to:

$$\sum_{i=100\,\text{kHz}}^{10\,\text{GHz}} \frac{SAR_i}{SAR_L} + \sum_{i>10\,\text{GHz}}^{300\,\text{GHz}} \frac{S_i}{S_L} \le 1, \qquad (6)$$

where

J_i = the current density induced at frequency i;
$J_{L,i}$ = the induced current density restriction at frequency i as given in Table 4;
SAR_i = the SAR caused by exposure at frequency i;
SAR_L = the SAR limit given in Table 4;
S_L = the power density limit given in Table 5; and
S_i = the power density at frequency i.

For practical application of the basic restrictions, the following criteria regarding reference levels of field strengths should be applied.

Table 9. Reference levels for current induced in any limb at frequencies between 10 and 110 MHz.[a]

Exposure characteristics	Current (mA)
Occupational exposure	100
General public	45

[a] Note:

1. The public reference level is equal to the occupational reference level divided by $\sqrt{5}$.
2. For compliance with the basic restriction on localized SAR, the square root of the time-averaged value of the square of the induced current over any 6-min period forms the basis of the reference levels.

For induced current density and electrical stimulation effects, relevant up to 10 MHz, the following two requirements should be applied to the field levels:

$$\sum_{i=1\ \mathrm{Hz}}^{1\ \mathrm{MHz}} \frac{E_i}{E_{L,i}} + \sum_{i>1\ \mathrm{MHz}}^{10\ \mathrm{MHz}} \frac{E_i}{a} \leq 1, \qquad (7)$$

and

$$\sum_{j=1\ \mathrm{Hz}}^{65\ \mathrm{kHz}} \frac{H_j}{H_{L,j}} + \sum_{j>65\ \mathrm{kHz}}^{10\ \mathrm{MHz}} \frac{H_j}{b} \leq 1, \qquad (8)$$

where

E_i = the electric field strength at frequency i;
$E_{L,i}$ = the electric field reference level from Tables 6 and 7;
H_j = the magnetic field strength at frequency j;
$H_{L,j}$ = the magnetic field reference level from Tables 6 and 7;
a = 610 V m^{-1} for occupational exposure and 87 V m^{-1} for general public exposure; and
b = 24.4 A m^{-1} (30.7 μT) for occupational exposure and 5 A m^{-1} (6.25 μT) for general public exposure.

The constant values a and b are used above 1 MHz for the electric field and above 65 kHz for the magnetic field because the summation is based on induced current densities and should not be mixed with thermal considerations. The latter forms the basis for $E_{L,i}$ and $H_{L,j}$ above 1 MHz and 65 kHz, respectively, found in Tables 6 and 7.

For thermal considerations, relevant above 100 kHz, the following two requirements should be applied to the field levels:

$$\sum_{i=100\ \mathrm{kHz}}^{1\ \mathrm{MHz}} \left(\frac{E_i}{c}\right)^2 + \sum_{i>1\ \mathrm{MHz}}^{300\ \mathrm{GHz}} \left(\frac{E_i}{E_{L,i}}\right)^2 \leq 1, \qquad (9)$$

and

$$\sum_{j=100\ \mathrm{kHz}}^{1\ \mathrm{MHz}} \left(\frac{H_j}{d}\right)^2 + \sum_{j>1\ \mathrm{MHz}}^{300\ \mathrm{GHz}} \left(\frac{H_j}{H_{L,j}}\right)^2 \leq 1, \qquad (10)$$

where

E_i = the electric field strength at frequency i;
$E_{L,i}$ = the electric field reference level from Tables 6 and 7;
H_j = the magnetic field strength at frequency j;
$H_{L,i}$ = the magnetic field reference level from Tables 6 and 7;
c = 610/f V m^{-1} (f in MHz) for occupational exposure and 87/$f^{1/2}$ V m^{-1} for general public exposure; and
d = 1.6/f A m^{-1} (f in MHz) for occupational exposure and 0.73/f for general public exposure.

For limb current and contact current, respectively, the following requirements should be applied:

$$\sum_{k=10\ \mathrm{MHz}}^{110\ \mathrm{MHz}} \left(\frac{I_k}{I_{L,k}}\right)^2 \leq 1 \qquad \sum_{n=1\ \mathrm{Hz}}^{110\ \mathrm{MHz}} \frac{I_n}{I_{C,n}} \leq 1, \qquad (11)$$

where

I_k = the limb current component at frequency k;
$I_{L,k}$ = the reference level of limb current (see Table 9);
I_n = the contact current component at frequency n; and
$I_{C,n}$ = the reference level of contact current at frequency n (see Table 8).

The above summation formulae assume worst-case conditions among the fields from the multiple sources. As a result, typical exposure situations may in practice require less restrictive exposure levels than indicated by the above formulae for the reference levels.

PROTECTIVE MEASURES

ICNIRP notes that the industries causing exposure to electric and magnetic fields are responsible for ensuring compliance with all aspects of the guidelines.

Measures for the protection of workers include engineering and administrative controls, personal protection programs, and medical surveillance (ILO 1994). Appropriate protective measures must be implemented when exposure in the workplace results in the basic restrictions being exceeded. As a first step, engineering controls should be undertaken wherever possible to reduce device emissions of fields to acceptable levels. Such controls include good safety design and, where necessary, the use of interlocks or similar health protection mechanisms.

Administrative controls, such as limitations on access and the use of audible and visible warnings, should be used in conjunction with engineering controls. Personal protection measures, such as protective clothing, though useful in certain circumstances, should be regarded as a last resort to ensure the safety of the worker; priority should be given to engineering and administrative controls wherever possible. Furthermore, when such items as insulated gloves are used to protect individuals from high-frequency shock and burns, the basic restrictions must not be exceeded, since the insulation protects only against indirect effects of the fields.

With the exception of protective clothing and other personal protection, the same measures can be applied to the general public whenever there is a possibility that the general public reference levels might be exceeded. It is also essential to establish and implement rules that will prevent:

- interference with medical electronic equipment and devices (including cardiac pacemakers);

- detonation of electro-explosive devices (detonators); and
- fires and explosions resulting from ignition of flammable materials by sparks caused by induced fields, contact currents, or spark discharges.

Acknowledgments—The support received by ICNIRP from the International Radiation Protection Association, the World Health Organization, the United Nations Environment Programme, the International Labour Office, the European Commission, and the German Government is gratefully acknowledged.

REFERENCES

Adair, E. R.; Adams, B. W.; Akel, G. M. Minimal changes in hypothalamic temperature accompany microwave-induced alteration of thermoregulatory behavior. Bioelectromagnetics 5:13–30; 1984.

Adair, E. R.; Adams, B. W. Microwaves modify thermoregulatory behavior in squirrel monkey. Bioelectromagnetics 1:1–20; 1980.

Albert, E. N.; Slaby, F.; Roche, J.; Loftus, J. Effect of amplitude modulated 147 MHz radiofrequency radiation on calcium ion efflux from avian brain tissue. Radiat. Res. 109:19–27; 1987.

Allen, S. G.; Bernhardt, J. H.; Driscoll, C. M. H.; Grandolfo, M.; Mariutti, G. F.; Matthes, R.; McKinlay, A. F.; Steinmetz, M.; Vecchia, P.; Whillock, M. Proposals for basic restrictions for protection against occupational exposure to electromagnetic non-ionizing radiations. Recommendations of an International Working Group set up under the auspices of the Commission of the European Communities. Phys. Med. VII:77–89; 1991.

American Conference of Government Industrial Hygienists. Threshold limit values for chemical substances and physical agents and biological exposure indices. Cincinnati, OH: American Conference of Governmental Industrial Hygienists; 1996.

Astumian, R. D.; Weaver, J. C.; Adair, R. K. Rectification and signal averaging of weak electric fields by biological cells. PNAS 92:3740–3743; 1995.

Balcer-Kubiczek, E. K.; Harrison, G. H. Neoplastic transformation of C3H/10T1/2 cells following exposure to 120 Hz modulated 2.45 GHz microwaves and phorbol ester tumor promoter. Radiat. Res. 126:65–72; 1991.

Baris, D.; Armstrong, B. G.; Deadman, J.; Thériault, G. A mortality study of electrical utility workers in Quebec. Occ. Environ. Med. 53:25–31; 1996.

Barron, C. I.; Baraff, A. A. Medical considerations of exposure to microwaves (radar). J. Am. Med. Assoc. 168:1194–1199; 1958.

Baum, A.; Mevissen, M.; Kamino, K.; Mohr, U.; Löscher, W. A histopathological study on alterations in DMBA-induced mammary carcinogenesis in rats with 50 Hz, 100 μT magnetic field exposure. Carcinogenesis 16:119–125; 1995.

Bawin, S. M.; Gavalas-Medici, R. J.; Adey, W. R. Reinforcement of transient brain rhythms by amplitude modulated VHF fields. In: Llaurado, J. G.; Sances, A.; Battocletti, J. H., eds. Biological and clinical effects of low frequency magnetic and electric fields. Springfield, IL: Charles C. Thomas; 1974: 172–186.

Bawin, S. M.; Kaczmarek, L. K.; Adey, W. R. Effects of modulated VHF fields on the central nervous system. Ann. NY Acad. Sci. 274:74–81; 1975.

Beall, C.; Delzell, E.; Cole, P.; Brill, I. Brain tumors among electronics industry workers. Epidemiology 7:125–130; 1996.

Beniashvili, D. S.; Bilanishvili, V. G.; Menabde, M. Z. The effect of low-frequency electromagnetic fields on the development of experimental mammary tumors. Vopr. Onkol. 37:937–941; 1991.

Bergqvist, U. Pregnancy outcome and VDU work—a review. In: Luczak, H.; Cakir, A.; An Cakir, G., eds. Work with display units '92—Selected Proceedings of the 3rd International Conference WWDO '92, Berlin Germany, 1–4 September 1992. Amsterdam: Elsevier; 1993: 70–76.

Bernhardt, J. H. The direct influence of electromagnetic fields on nerve and muscle cells of man within the frequency range of 1 Hz to 30 MHz. Radiat. Environ. Biophys. 16:309–323; 1979.

Bernhardt, J. H. The establishment of frequency dependent limits for electric and magnetic fields and evaluation of indirect effect. Radiat. Environ. Biophys. 27:1–27; 1988.

Bernhardt, J. H. Basic criteria of ELF-standards: worldwide achievement in public and occupational health protection against radiation. Proceedings of the Eighth International Congress of the International Radiation Protection Association. Geneva: IRPA; 1992: 933–936.

Blackman, C. F.; Elder, J. A.; Weil, C. M.; Benane, S. G.; Eichinger, D. C.; House, D. E. Induction of calcium-ion efflux from brain tissue by radiofrequency radiation: effects of modulation frequency and field strength. Radio Sci. 14:93–98; 1979.

Blank, M., ed. Electromagnetic fields: biological interactions and mechanisms. Washington, DC: American Chemical Society Press; 1995.

Bracken, M. B.; Belanger, K.; Hellenbrand, K.; Dlugosz, L.; Holford, T. R.; McSharry, J. E.; Addesso, K.; Leaderer, B. Exposure to electromagnetic fields during pregnancy with emphasis on electrically heated beds: association with birthweight and intrauterine growth. Epidemiol. 6:263–270; 1995.

Brent, R. L.; Beckman, D. A.; Landel, C. P. Clinical teratology. Curr. Opin. Pediatr. 5:201–211; 1993.

Byus, C. V.; Lundak, R. L.; Fletcher, R. M.; Adey, W. R. Alterations in protein kinase activity following exposure of cultured human lymphocytes to modulated microwave fields. Bioelectromagnetics 5:341–351; 1984.

Byus, C. V.; Pieper, S. E.; Adey, W. R. The effects of low-energy 60 Hz environmental electromagnetic fields upon the growth-related enzyme ornithine decarboxylase. Carcinogenesis 8:1385–1389; 1987.

Byus, C. V.; Kartun, K.; Pieper, S.; Adey, W. R. Increased ornithine decarboxylase activity in cultured cells exposed to low energy modulated microwave fields and phorbol ester tumor promoters. Cancer Res. 48:4222–4226; 1988.

Chatterjee, I.; Wu, D.; Gandhi, O. P. Human body impedance and threshold currents for perception and pain for contact hazards analysis in the VLF-MF band. IEEE Transactions on Biomedical Engineering 33:486–494; 1986.

Chen, J. Y.; Gandhi, O. P. Thermal implications of high SARs in the body extremities at the ANSI-recommended MF-VHF safety levels. IEEE Transactions on Biomedical Engineering 35:435–441; 1988.

Chernoff, N.; Rogers, J. M.; Kavet, R. A review of the literature on potential reproductive and developmental toxicity of electric and magnetic fields. Toxicology 74:91–126; 1992.

Chou, C.-K.; Guy, A. W.; Kunz, L. I.; Johnson, R. B.; Crowley, J. J.; Krupp, J. H. Long-term, low-level microwave irradiation of rats. Bioelectromagnetics 13:469–496; 1992.

Cohen, B. H.; Lillienfield, A. M.; Kramer, A. M.; Hyman, L. C. C. Parental factors in Down's syndrome: results of the second Baltimore case control study. In: Hook, E. B.; Porter, I. H., eds. Population cytogenetics—studies in humans. New York: Academic Press; 1977: 301–352.

Coleman, M. P.; Bell, C. M. J.; Taylor, H. L.; Primic-Zakelj, M. Leukemia and residence near electricity transmission equipment: a case-control study. Br. J. Cancer 60:793–798; 1989.

Commission on Radiological Protection. Protection against low-frequency electric and magnetic fields in energy supply and use. Recommendation, approved on 16th/17th February 1995. In: Berichte der Strahlenschutzkommission des Bundesministeriums für Umwelt, Naturschutz und Reaktorsicherheit, Heft 7. Stuttgart: Fischer; 1997.

Cook, M. R.; Graham, C.; Cohen, H. D.; Gerkovich, M. M. A replication study of human exposure to 60-Hz fields: effects on neurobehavioral measures. Bioelectromagnetics 13:261–285; 1992.

Cridland, N. A. Electromagnetic fields and cancer: a review of relevant cellular studies. Chilton, UK: National Radiological Protection Board; Report NRPB-R256; 1993.

Daels, J. Microwave heating of the uterine wall during parturition. Obstet. Gynecol. 42:76–79; 1973.

Daels, J. Microwave heating of the uterine wall during parturition. J. Microwave Power 11:166–167; 1976.

D'Andrea, J. A.; DeWitt, J. R.; Gandhi, O. P.; Stensaas, S.; Lords, J. L.; Neilson, H. C. Behavioral and physiological effects of chronic 2450-MHz microwave irradiation of the rat at 0.5 mW/cm^2. Bioelectromagnetics 7:45–56; 1986.

De Lorge, J. O.; Ezell, C. S. Observing responses of rats exposed to 1.28- and 5.62-GHz microwaves. Bioelectromagnetics 1:183–198: 1980.

Demers, P. A.; Thomas, D. B.; Sternhagen, A.; Thompson, W. D.; Curnen, M. G. M.; Satariano, W.; Austin, D. F.; Issacson, P.; Greenberg, R. S.; Key, C.; Kolonel, L. K.; West, D. W. Occupational exposure to electromagnetic fields and breast cancer in men. Am. J. Epidemiol. 132:775–776; 1991.

Dimbylow, P. J. FDTD calculations of the whole-body averaged SAR in an anatomically realistic voxel model of the human body from 1 MHz to 1 GHz. Phys. Med. Biol. 42:479–490; 1997.

Dimbylow, P. J.; Mann, S. M. SAR calculations in an anatomically realistic model of the head for mobile communication transceivers at 900 MHz and 1.8 GHz. Phys. Med. Biol. 39:1537–1553; 1994.

DIN VDE 0848, Teil 1, Sicherheit in elektromagnetischen Feldern, Mess- und Berechnungsverfahren. Berlin: Beuth-Verlag; 1995.

Dolk, H.; Shaddick, H.; Walls, P.; Grundy, C.; Thakrar, B.; Kleinschmidt, I.; Elliot, P. Cancer incidence near radio and television transmitters in Great Britain, Part I. Sutton Coldfield Transmitter. Am. J. Epidemiol. 145:1–9; 1997a.

Dolk, H.; Elliot, P.; Shaddick, G.; Walls, P.; Thakrar, B. Cancer incidence near radio and television transmitters in Great Britain, Part II. All high-power transmitters. Am. J. Epidemiol. 145:10–17; 1997b.

Durney, C. H.; Massoudi, H.; Iskander, M. F. Radiofrequency radiation dosimetry handbook. Brooks Air Force Base, TX: U.S. Air Force School of Aerospace, Medical Division; Reg. No. SAM-TR-85-73; 1985.

Feychting, M.; Ahlbom, A. Magnetic fields and cancer in children residing near Swedish high voltage power lines. Am. J. Epidemiol. 138:467–481; 1993.

Feychting, M.; Ahlbom, A. Magnetic fields, leukemia, and central nervous system tumors in Swedish adults residing near high-voltage power lines. Epidemiology 5:501–509; 1994.

Feychting, M.; Kaune, T. W.; Savitz, D. A.; Ahlbom, A. Estimating exposure in studies on residential magnetic fields and cancer. Epidemiology 7:220–224; 1996.

Floderus, B.; Persson, T.; Stenlund, C.; Wennberg, A.; Ost, A.; Knave, B. Occupational exposure to electromagnetic fields in relation to leukemia and brain tumors: a case-control study in Sweden. Cancer Causes and Control 4:465–476; 1993.

Frey, A. M. Auditory system response to radiofrequency energy. Aerospace Med. 32:1140–1142; 1961.

Frey, A. M.; Messenger, R. Human perception of illumination with pulsed ultra-high-frequency electromagnetic radiation. Science 181:356–358; 1973.

Fulton, J. P.; Cobb, S.; Preble, L.; Leone, L.; Forman, E. Electrical wiring configurations and childhood leukemia in Rhode Island. Am. J. Epidemiol. 111:292–295; 1980.

Gandhi, O. P.; Chen, J. Y.; Riazi, A. Current induced in a human being for plane-wave exposure conditions 0–50 MHz and for RF sealers. IEEE Transactions on Biomedical Engineering 33:757–767; 1986.

Gandhi, O. P. Some numerical methods for dosimetry: extremely low frequencies to microwave frequencies. Radio Science 30:161–177; 1995.

Goodman, R.; Bassett, C. A.; Henderson, A. S. Pulsing electromagnetic fields induce cellular transcription. Science 220:1283–1285; 1983.

Goodman, R.; Henderson, A. S. Exposure of salivary gland cells to low-frequency electromagnetic fields alters polypeptide synthesis. Proc. Nat. Acad. Sci. 85:3928–3232; 1988.

Goodman, R.; Henderson, A. S. Transcription and translation in cells exposed to extremely low frequency electromagnetic fields. Bioelectrochem. Bioenerg. 25:335–355; 1991.

Graham, C.; Cook, M. R.; Cohen, H. D.; Gerkovich, M. M. Dose response study of human exposure to 60 Hz electric and magnetic fields. Bioelectromagnetics 15:447–463; 1994.

Graham, C.; Cook, M. R.; Riffle, D. W.; Gerkovich, M. M.; Cohen, H. D. Nocturnal melatonin levels in human volunteers exposed to intermittent 60 Hz magnetic fields. Bioelectromagnetics 17:263–273; 1996.

Graham, C.; Cook, M. R.; Riffle, D. W. Human melatonin during continuous magnetic field exposure. Bioelectromagnetics 18:166–171; 1997.

Grayson, J. K. Radiation exposure, socioeconomic status, and brain tumor risk in the US Air Force: a nested case-control study. Am. J. Epidemiol. 143:480–486; 1996.

Greene, J. J.; Skowronski, W. J.; Mullins, J. M.; Nardone, R. M. Delineation of electric and magnetic field effects of extremely low frequency electromagnetic radiation on transcription. Biochem. Biophys. Res. Comm. 174:742–749; 1991.

Guénel, P.; Nicolau, J.; Imbernon, E.; Chevalier, A.; Goldberg, M. Exposure to 50-Hz electric field and incidence of leukemia, brain tumors, and other cancers among French electric utility workers. Am. J. Epidemiol. 144:1107–21; 1996.

Guy, A. W.; Lin, J. C.; Kramar, P. O.; Emery, A. Effect of 2450-MHz radiation on the rabbit eye. IEEE Transactions on Microwave Theory Technique 23:492–498; 1975.

Heath, C. W., Jr. Electromagnetic field exposure and cancer: a review of epidemiologic evidence. Ca. Cancer J. Clin. 46:29–44; 1996.

Hocking, B.; Gordon, I. R.; Grain, M. L.; Hatfield, G. E. Cancer incidence and mortality and proximity to TV towers. Med. J. Australia 165:601–605; 1996.

Hoque, M.; Gandhi, O. P. Temperature distributions in the human leg for VLF-VHF exposures at the ANSI-recommended safety levels. IEEE Transactions on Biomedical Engineering 35:442–449; 1988.

International Commission on Non-Ionizing Radiation Protection. Guidelines on limits of exposure to static magnetic fields. Health Phys. 66:100–106; 1994.

International Commission on Non-Ionizing Radiation Protection. Health issues related to the use of hand-held radiotelephones and base transmitters. Health Phys. 70:587–593; 1996.

International Commission on Radiological Protection. Human respiratory tract model for radiological protection. Oxford: Pergamon Press; ICRP Publication 66; 1994.

Institute of Electrical and Electronic Engineers. Standard for safety levels with respect to human exposure to radiofrequency electromagnetic fields, 3 kHz to 300 GHZ. New York: Institute of Electrical and Electronic Engineers; IEEE C95.1-1991; 1992.

International Labour Organisation. Protection of workers from power frequency electric and magnetic fields. Geneva: International Labour Office; Occupational Safety and Health Series, No. 69; 1994.

International Radiation Protection Association/International Non-Ionizing Radiation Committee. Guidelines on limits of exposure to radiofrequency electromagnetic fields in the frequency range from 100 kHz to 300 GHz. Health Phys. 54:115–123; 1988.

International Radiation Protection Association/International Non-Ionizing Radiation Committee. Interim guidelines on limits of exposure to 50/60 Hz electric and magnetic fields. Health Phys. 58:113–121; 1990.

Jokela, K.; Puranen, L.; Gandhi, O. P. Radio frequency currents induced in the human body for medium-frequency/high-frequency broadcast antennas. Health Phys. 66:237–244; 1994.

Källen, B.; Malmquist, G.; Moritz, U. Delivery outcome among physiotherapists in Sweden: Is non-ionizing radiation a fetal hazard? Arch. Environ. Health 37:81–85; 1982.

Kamimura, Y.; Sato, K.; Saiga, T.; Amemiya, Y. Effects of 2.45 GHz microwave irradiation on monkey eyes. IEICE Trans. Communications E77-B:762–765; 1994.

Kirschvink, J. L.; Kobayashi-Kirschvink, A.; Diaz Ricci, J. C.; Kirschvink, S. J. Magnetite in human tissues: a mechanism for the biological effects of weak ELF magnetic fields. Bioelectromagnetics Suppl. 1:101–113; 1992a.

Kirschvink, J. L.; Kobayashi-Kirschvink, A.; Woodford, B. J. Magnetite biomineralization in the human brain. Proc. Nat. Acad. Sci. 89:7683–7687; 1992b.

Kues, H. A.; Hirst, L. W.; Lutty, G. A.; D'Anna, S. A.; Dunkelberger, G. R. Effects of 2.45-GHz microwaves on primate corneal endothelium. Bioelectromagnetics 6:177–188; 1985.

Kuster, N.; Balzano, Q. Energy absorption mechanisms by biological bodies in the near-field of dipole antennas. IEEE Transactions on Vehicular Technololgy 42:17–23; 1992.

Lacy-Hulbert, A.; Wilkins, R. C.; Hesketh, T. R.; Metcalfe, J. C. No effect of 60 Hz electromagnetic fields on MYC or beta-actin expression in human leukemic cells. Rad Res. 144:9–17; 1995.

Lai, H.; Singh, N. P. Acute low-intensity microwave exposure increases DNA single-strand breaks in rat brain cells. Bioelectromagnetics 16:207–210; 1995.

Lai, H.; Singh, N. P. Single- and double-strand DNA breaks in rat brain cells after acute exposure to radiofrequency electromagnetic radiation. Int. J. Radiation Biol. 69:513–521; 1996.

Larsen, A. I.; Olsen, J.; Svane, O. Gender-specific reproductive outcome and exposure to high-frequency electromagnetic radiation among physiotherapists. Scand. J. Work Environ. Health 17:324–329; 1991.

Li, D.; Ceckoway, H.; Mueller, B. A. Electric blanket use during pregnancy in relation to the risk of congenital urinary tract anomalies among women with a history of subfertility. Epidemiology 6:485–489; 1995.

Li, C. Y.; Thériault, G.; Lin, R. S. Epidemiological appraisal of studies of residential exposure to power frequency magnetic fields and adult cancers. Occup. Environ. Med. 53:505–510; 1996.

Liburdy, R. P. Biological interactions of cellular systems with time-varying magnetic fields. Ann. NY Acad. Sci. 649:74–95; 1992.

Lillienfeld, A. M.; Tonascia, J.; Tonascia, S.; Libauer, C. A.; Cauthen, G. M. Foreign service health status study—evaluation of health status of foreign service and other employees from selected eastern European posts. Final report. Washington, DC: Department of State; Contract No. 6025-619073, NTIS PB-288163; 1978.

Lin, J. C. Microwave auditory effects and applications. Springfield, IL: Charles C. Thomas; 1978

Lindbohm, M. L.; Hietanen, M.; Kyyrönen, P.; Sallmen, M.; van Nandelstadh, P.; Taskinen, H.; Pekkarinen, M.; Ylikoski, M.; Hemminki, K. Magnetic fields of video display terminals and spontaneous abortion. Am. J. Epidemiol. 136:1041–1051; 1992.

Linet, M. S.; Hatch, E. E.; Kleinerman, R. A.; Robinson, L. L.; Kaune, W. T.; Friedman, D. R.; Severson R. K.; Haines, C. M.; Hartsock, C. T.; Niwa, S.; Wacholder, S.; Tarone, R. E. Residential exposure to magnetic fields and acute lymphoblastic leukemia in children. New Eng. J. Med. 337:1–7; 1997.

Litovitz, T. A.; Krause, D.; Mullins, J. M. Effect of coherence time of the applied magnetic field on ornithine decarboxylase activity. Biochem. Biophys. Res. Comm. 178:862–865; 1991.

Litovitz, T. A.; Montrose, C. J.; Wang, W. Dose-response implications of the transient nature of electromagnetic-field-induced bioeffects: theoretical hypotheses and predictions. Bioelectromagnetics Suppl. 1:237–246; 1992.

Litovitz, T. A.; Krause, D.; Penafiel, M.; Elson, E. C.; Mullins, J. M. The role of coherence time in the effect of microwaves on ornithine decarboxylase activity. Bioelectromagnetics 14:395–403; 1993.

Löscher, W.; Mevissen, M.; Lehmacher, W.; Stamm, A. Tumor promotion in a breast cancer model by exposure to a weak alternating magnetic field. Cancer Letters 71:75–81; 1993.

Löscher, W.; Mevissen, M. Linear relationship between flux density and tumor co-promoting effect of prolonging magnetic exposure in a breast cancer model. Cancer Letters 96:175–180; 1995.

Lövsund, P.; Öberg, P.; Nilsson, S. E. G. Magneto- and electrophosphenes: a comparative study. Med. Biol. Eng. Computing 18:758–764; 1980.

London, S. J.; Thomas, D. C.; Bowman, J. D.; Sobel, E.; Cheng, T. C.; Peters, J. M. Exposure to residential electric and magnetic fields and risk of childhood leukemia. Am. J. Epidemiol. 134:923–937; 1991.

Loomis, D. P.; Savitz, D. A.; Ananth, C. V. Breast cancer mortality among female electrical workers in the United States. J. Nat. Cancer Inst. 86:921–925; 1994.

Lyle, D. B.; Schechter, P.; Adey, W. R.; Lundak, R. L. Suppression of T-lymphocyte cytotoxicity following exposure to sinusoidally amplitude-modulated fields. Bioelectromagnetics 4:281–292; 1983.

Magin, R. L.; Liburdy, R. P.; Persson, B. Biological effects and safety aspects of nuclear magnetic resonance imaging and spectroscopy. Ann. NY Acad. Sci. 649; 1992.

Matanoski, G. M.; Breysse, P. N.; Elliott, E. A. Electromagnetic field exposure and male breast cancer. Lancet 337:737; 1991.

McCann, J.; Dietrich, F.; Rafferty, C.; Martin, A. A critical review of the genotoxic potential of electric and magnetic fields. Mutation Res. 297:61–95; 1993.

McDowall, M. Mortality in persons resident in the vicinity of electricity transmission facilities. Br. J. Cancer 53:271–279; 1985.

McKinlay, A. F.; Andersen, J. B.; Bernhardt, J. H.; Grandolfo, M.; Hossmann, K.-A.; Mild, K. H.; Swerdlow, A. J.; Van Leeuwen, M. Verschaeve, L.; Veyret, B. Radiotelephones and human health—proposal for a European research programme. Report of a European Commission Expert Group. Brussels: European Commission Directorate General XIII; 1996.

McLean, J.; Stuchly, M. A.; Mitchel, R. E.; Wilkinson, D.; Yang, H.; Goddard, M.; Lecuyer, D. W.; Schunk, M.; Callary, E.; Morrison, D. Cancer promotion in a mouse-skin model by a 60-Hz magnetic field: II. Tumor development and immune response. Bioelectromagnetics 12:273–287; 1991.

Mevissen, M.; Stamm, A.; Buntenkötter, S.; Zwingelberg, R.; Wahnschaffe, U.; Löscher, W. Effects of magnetic fields on mammary tumor development induced by 7,12-dimethylbenz(a)anthracene in rats. Bioelectromagnetics 14:131–143; 1993.

Mevissen, M.; Kietzmann, M.; Löscher, W. *In vivo* exposure of rats to weak alternating magnetic field increases ornithine decarboxylase activity in the mammary gland by a similar extent as the carcinogen DMBA. Cancer Letters 90:207–214; 1995.

Michaelis, J.; Schüz, J.; Meinert, R.; Menger, M.; Grigat, J.-P.; Kaatsch, P.; Kaletsch, U.; Miesner, A.; Stamm, A.; Brinkmann, K.; Kärner, H. Childhood leukemia and electromagnetic fields: results of a population-based case-control study in Germany. Cancer Causes and Control 8:167–174; 1997.

Michaelson, S. M. Biological effects and health hazards of RF and MW energy: fundamentals and overall phenomenology. In: Grandolfo, M.; Michaelson, S. M.; Rindi, A., eds. Biological effects and dosimetry of nonionizing radiation. New York: Plenum Press; 1983: 337–357.

Michaelson, S. M.; Elson, E. C. Modulated fields and 'window' effects. In: Polk, C.; Postow, E., eds. Biological effects of electromagnetic fields. Boca Raton, FL: CRC Press; 1996: 435–533.

Milham, S., Jr. Mortality from leukemia in workers exposed to electrical and magnetic fields. New Engl. J. Med. 307:249; 1982.

Miller, A. B.; To, T.; Agnew, D. A; Wall, C.; Green, L. M. Leukemia following occupational exposure to 60-Hz electric and magnetic fields among Ontario electric utility workers. Am. J. Epidemiol. 144:150–160; 1996.

Murphy, J. C.; Kaden, D. A.; Warren, J.; Sivak, A. Power frequency electric and magnetic fields: a review of genetic toxicology. Mutation Res. 296:221–240; 1993.

Myers, A.; Cartwright, R. A.; Bonnell, J. A.; Male, J. C.; Cartwright, S. C. Overhead power lines and childhood cancer. International Conference of Electric and Magnetic Fields in Med. and Biology, London, December 4–5. IEEE Conf. Publ. No. 257; 1985:126.

National Academy of Science/National Research Council. Possible health effects of exposure to residential electric and magnetic fields. Washington, DC: National Academy Press; 1996.

National Council on Radiation Protection. Radiofrequency electromagnetic fields. Properties, quantities and units, biophysical interaction, and measurement. Washington, DC: National Council on Radiation Protection and Measurement; NCRP Report 67; 1981.

National Council on Radiation Protection. A practical guide to the determination of human exposure to radiofrequency fields. Washington, DC: National Council on Radiation Protection and Measurement; NCRP Report 119; 1993.

National Radiological Protection Board. Biological effects of exposure to non-ionising electromagnetic fields and radiation: III: Radiofrequency and microwave radiation. Chilton, UK: National Radiological Protection Board; Report R-240; 1991.

National Radiological Protection Board. Electromagnetic fields and the risk of cancer. Report of an Advisory Group on Non-ionising Radiation. Chilton, UK: National Radiological Protection Board; NRPB Documents 3(1); 1992.

National Radiological Protection Board. Electromagnetic fields and the risk of cancer. Summary of the views of the Advisory Group on Non-ionising Radiation on epidemiological studies published since its 1992 report. Chilton, UK: National Radiological Protection Board; NRPB Documents 4(5); 1993.

National Radiological Protection Board. Health effects related to the use of visual display units. Report by the Advisory Group on Non-ionising Radiation. Chilton, UK: National Radiological Protection Board; NRPB Documents 5(2); 1994a.

National Radiological Protection Board. Electromagnetic fields and the risk of cancer. Supplementary report by the Advisory Group on Non-ionising Radiation of 12 April 1994. Radiol. Prot. Bull. 154:10–12; 1994b.

Olsen, J. H.; Nielsen, A.; Schulgen, G. Residence near high-voltage facilities and the risk of cancer in children. Danish Cancer Registry; AG-NIR, 1-26; 1993.

Oak Ridge Associated Universities. Health effects of low-frequency electric and magnetic fields. Oak Ridge, TN: Oak Ridge Associated Universities; ORAU 92/F9; 1992.

Ouellet-Hellstrom, R.; Stewart, W. F. Miscarriages among female physical therapists, who report using radio- and microwave-frequency electromagnetic radiation. Am. J. Epidemiol. 138:775–786; 1993.

Phillips, J. L.; Haggren, W.; Thomas, W. J.; Ishida-Jones, T.; Adey, W. R. Magnetic field-induced changes in specific gene transcription. Biochim. Biophys. Acta 1132:140–144; 1992.

Polk, C.; Postow, E. Biological effects of electromagnetic fields. 2nd ed. Boca Raton, FL: CRC Press; 1996.

Polson, M. J. R.; Barker, A. T.; Freeston, I. L. Stimulation of nerve trunks with time-varying magnetic fields. Med. Biol. Eng. Computing 20:243–244; 1982.

Postow, E.; Swicord, M. L. Modulated fields and 'window' effects. In: Polk, C.; Postow, E., eds. Handbook of biological effects of electromagnetic fields. Boca Raton, FL: CRC Press; 1996: 535–580.

Preston-Martin, S.; Peters, J. M.; Yu, M. C.; Garabrant, D. H.; Bowman, J. D. Myelogenous leukemia and electric blanket use. Bioelectromagnetics 9:207–213; 1988.

Preston-Martin, S.; Navidi, W.; Thomas, D.; Lee, P.-J.; Bowman, J.; Pogoda, J. Los Angeles study of residential magnetic fields and childhood brain tumors. Am. J. Epidemiol. 143:105–119; 1996a.

Preston-Martin, S.; Gurney, J. G.; Pogoda, J. M.; Holly, E. A.; Mueller, B. A. Brain tumor risk in children in relation to use of electric blankets and water bed heaters: results from the United States West Coast Childhood Brain Tumor Study. Am. J. Epidemiol. 143:1116–1122; 1996b.

Ramsey, J. D.; Kwon, Y. C. Simplified decision rules for predicting performance loss in the heat. In: Proceedings Seminar on heat stress indices. Luxembourg: CEC; 1988.

Rannug, A.; Ekström, T.; Mild, K. H.; Holmberg, B.; Gimenez-Conti, I.; Slaga, T. J. A study on skin tumour formation in mice with 50 Hz magnetic field exposure. Carcinogenesis 14:573–578; 1993a.

Rannug, A.; Holmberg, B.; Ekström, T.; Mild, K. H. Rat liver foci study on coexposure with 50 Hz magnetic fields and known carcinogens. Bioelectromagnetics 14:17–27; 1993b.

Rannug, A.; Holmberg, B.; Mild, K. H. A rat liver foci promotion study with 50-Hz magnetic fields. Environ. Res. 62:223–229; 1993c.

Rannug, A.; Holmberg, B.; Ekström, T.; Mild, K. H.; Gimenez-Conti, I.; Slaga, T. J. Intermittent 50 Hz magnetic field and skin tumour promotion in Sencar mice. Carcinogenesis 15:153–157; 1994.

Reilly, J. P. Peripheral nerve stimulation by induced electric currents: exposure to time-varying magnetic fields. Med. Biol. Eng. Computing 3:101–109; 1989.

Reilly, J. P. Electrical stimulation and electropathology. Cambridge, MA: Cambridge University Press; 1992.

Repacholi, M. H. Low-level exposure to radiofrequency fields: health effects and research needs. Bioelectromagnetics 19:1–19; 1998.

Repacholi, M. H.; Stolwijk, J. A. J. Criteria for evaluating scientific literature and developing exposure limits. Rad. Protect. Australia 9:79–84; 1991.

Repacholi, M. H.; Cardis, E. Criteria for EMF health risk assessment. Rad. Protect. Dosim. 72:305–312; 1997.

Repacholi, M. H.; Basten, A.; Gebski, V.; Noonan, D.; Finnie, J.; Harris, A. W. Lymphomas in Eμ-Pim1 transgenic mice exposed to pulsed 900 MHz electromagnetic fields. Rad. Res. 147:631–640; 1997.

Robinette, C. D.; Silverman, C.; Jablon, S. Effects upon health of occupational exposure to microwave radiation (radar). Am. J. Epidemiol. 112:39–53; 1980.

Rothman, K. J.; Chou, C. K.; Morgan, R.; Balzano, Q.; Guy, A. W.; Funch, D. P.; Preston-Martin, S.; Mandel, J.; Steffens, R.; Carlo, G. Assessment of cellular telephone and other radio frequency exposure for epidemiologic research. Epidemiology 7:291–298; 1996a.

Rothman, K. J.; Loughlin, J. E.; Funch, D. P.; Dreyer, N. A. Overall mortality of cellular telephone customers. Epidemiology 7:303–305; 1996b.

Ruppe, I.; Hentschel, K.; Eggert, S.; Goltz, S. Experimentelle Untersuchungen zur Wirkung von 50 Hz Magnetfeldern. Schriftenreihe der Bundesanstalt für Arbeitsmedizin, Fb 11.003; 1995 (in German).

Saffer, J. D.; Thurston, S. J. Cancer risk and electromagnetic fields. Nature 375:22–23; 1995.

Salford, L. G.; Brun, A.; Eberhardt, J. L. Experimental studies of brain tumor development during exposure to continuous and pulsed 915 MHz radiofrequency radiation. Bioelectrochem. Bioenerg. 30:313–318; 1993.

Sander, R.; Brinkmann, J.; Kühne, B. Laboratory studies on animals and human beings exposed to 50 Hz electric and magnetic fields. CIGRE, International Congress on Large High Voltage Electric Systems, Paris, 1–9 September; CIGRE Paper 36–01; 1982.

Santini, R.; Hosni, M.; Deschaux, P.; Packeco, H. B16 melanoma development in black mice exposed to low-level microwave radiation. Bioelectromagnetics 9:105–107; 1988.

Sarkar, S.; Ali, S.; Behari, J. Effect of low power microwave on the mouse genome: a direct DNA analysis. Mutation Res. 320:141–147; 1994.

Savitz, D. A. Overview of epidemiological research on electric and magnetic fields and cancer. Am. Ind. Hyg. Ass. J. 54:197–204; 1993.

Savitz, D. A.; Ahlbom, A. Epidemiologic evidence on cancer in relation to residential and occupational exposure. In: Biologic effects of electric and magnetic fields, Vol. 2. New York: Academic Press; 1994: 233–262.

Savitz, D. A.; Loomis, D. P. Magnetic field exposure in relation to leukemia and brain cancer mortality among electric utility workers. Am. J. Epidemiol. 141:123–134; 1995.

Savitz, D. A.; Wachtel, H.; Barnes, F. A.; John, E. M.; Tvrdik, J. G. Case-control study of childhood cancer and exposure to 60-Hz magnetic fields. Am. J. Epidemiol. 128:21–38; 1988.

Savitz, D. A.; John, E. M.; Kleckner, R. C. Magnetic field exposure from electric appliances and childhood cancer. Am. J. Epidemiol. 131:763–773; 1990.

Schnorr, T. M.; Grajewski, B. A.; Hornung, R. W.; Thun, M. J.; Egeland, G. M.; Murray, W. E.; Conover, D. L.; Halperin, W. E. Video display terminals and the risk of spontaneous abortion. New Eng. J. Med. 324:727–733; 1991.

Schreiber, G. H.; Swaen, G. M.; Meijers, J. M.; Slangen, J. J.; Sturmans, F. Cancer mortality and residence near electricity transmission equipment: a retrospective cohort study. Int. J. Epidemiol. 22:9–15; 1993.

Selmaoui, B.; Lambrozo, J.; Touitou, Y. Magnetic fields and pineal function in humans: evaluation of nocturnal acute exposure to extremely low frequency magnetic fields on serum melatonin and urinary 6-sulfatoxymelatonin circadian rhythms. Life Sci. 58:1539–1549; 1996.

Selvin, S.; Schulman, J.; Merrill, D. W. Distance and risk measures for the analysis of spatial data: a study of childhood cancers. Soc. Sci. Med. 34:769–777; 1992.

Severson, R. K.; Stevens, R. G.; Kaune, W. T.; Thomas, D. B.; Houser, L.; Davis, S.; Sever, L. E. Acute nonlymphocytic leukemia and residential exposure to power frequency magnetic fields. Am. J. Epidemiol. 128:10–20; 1988.

Shaw, G. W.; Croen, L. A. Human adverse reproductive outcomes and electromagnetic fields exposures: review of epidemiologic studies. Environ. Health Persp. 101:107–119; 1993.

Shellock, F. G.; Crues, J. V. Temperature, heart rate, and blood pressure changes associated with clinical imaging at 1.5 T. Radiology 163:259–262; 1987.

Sienkiewicz, Z. J.; Saunders, R. D.; Kowalczuk, C. I. The biological effects of exposure to non-ionising electromagnetic fields and radiation: II Extremely low frequency electric and magnetic fields. Chilton, UK: National Radiological Protection Board; NRPB R239; 1991.

Sienkiewicz, Z. J.; Cridland, N. A.; Kowalczuk, C. I.; Saunders, R. D. Biological effects of electromagnetic fields and radiations. In: Stone, W. R.; Hyde, G., eds. The review of radio science: 1990–1992. Oxford: Oxford University Press; 1993: 737–770.

Silny, J. The influence threshold of a time-varying magnetic field in the human organism. In: Bernhardt, J. H., ed. Biological effects of static and extremely-low-frequency magnetic fields. Munich: MMV Medizin Verlag; 1986: 105–112.

Sliney, D.; Wolbarsht, M. Safety with laser and other optical sources. London: Plenum Press; 1980.

Sobel, E.; Davanipour, Z. EMF exposure may cause increased production of amyloid beta and eventually lead to Alzheimer's disease. Neurology 47:1594–1600; 1996.

Stern, S.; Margolin, L.; Weiss, B.; Lu, S. T.; Michaelson, S. M. Microwaves: effects on thermoregulatory behavior in rats. Science 206:1198–1201; 1979.

Stevens, R. G. Electric power use and breast cancer: a hypothesis. Am. J. Epidemiol. 125:556–561; 1987.

Stevens, R. G.; Davis, S.; Thomas, D. B.; Anderson, L. E.; Wilson, B. W. Electric power, pineal function and the risk of breast cancer. The FASEB Journal 6:853–860; 1992.

Stevens, R. G.; Davis, S. The melatonin hypothesis: electric power and breast cancer. Environ. Health Persp. 104(Suppl. 1):135–140; 1996.

Stollery, B. T. Effects of 50 Hz electric currents on mood and verbal reasoning skills. Br. J. Ind. Med. 43:339–349; 1986.

Stollery, B. T. Effects of 50 Hz electric currents on vigilance and concentration. Br. J. Ind. Med. 44:111–118; 1987.

Stuchly, M. A.; McLean, J. R. N.; Burnett, R.; Goddard, M.; Lecuyer, D. W.; Mitchel, R. E. J. Modification of tumor promotion in the mouse skin by exposure to an alternating magnetic field. Cancer Letters 65:1–7; 1992.

Stuchly, M. A.; Xi, W. Modelling induced currents in biological cells exposed to low-frequency magnetic fields. Phys. Med. Biol. 39:1319–1330; 1994.

Szmigielski, S. Cancer morbidity in subjects occupationally exposed to high frequency (radiofrequency and microwave) electromagnetic radiation. Sci. Tot. Environ. 180:9–17; 1996.

Szmigielski, S.; Szudinski, A.; Pietraszek, A.; Bielec, M.; Wrembel, J. K. Accelerated development of spontaneous and benzopyrene-induced skin cancer in mice exposed to 2450-MHz microwave radiation. Bioelectromagnetics 3:179–191; 1982.

Szmigielski, S.; Bielec, M.; Lipski, S.; Sokolska, G. Immunologic and cancer-related aspects of exposure to low-level microwave and radiofrequency fields. In: Marino, A. A., ed. Modern bioelectricity. New York: Marcel Dekker; 1988: 861–925.

Tenforde, T. S. Biological interactions and human health effects of extremely-low-frequency magnetic fields. In: Anderson, L. E.; Stevens, R. G.; Wilson, B. W. eds. Extremely low-frequency electromagnetic fields: the question of cancer. Columbia, OH: Battelle Press; 1990: 291–315.

Tenforde, T. S. Biological interactions of extremely-low-frequency electric and magnetic fields. Bioelectrochem. Bioenerg. 25:1–17; 1991.

Tenforde, T. S. Biological interactions and potential health effects of extremely-low-frequency magnetic fields from power lines and other common sources. Ann. Rev. Public Health 13:173–196: 1992.

Tenforde, T. S. Cellular and molecular pathways of extremely-low-frequency electromagnetic field interactions with living systems. In: Blank, M., ed. Electricity and magnetism in biology and medicine. San Francisco, CA: San Francisco Press; 1993: 1–8.

Tenforde, T. S. Interaction of ELF magnetic fields with living systems. In: Polk, C.; Postow, E., eds. Biological effects of electromagnetic fields. Boca Raton, FL: CRC Press; 1996: 185–230.

Tenforde, T. S.; Kaune, W. T. Interaction of extremely low frequency electric and magnetic fields with humans. Health Phys. 53:585–606; 1987.

Thériault, G.; Goldberg, M.; Miller, A. B.; Armstrong, B.; Guénel, P.; Deadman, J.; Imbernon, E.; To, T.; Chevalier, A.; Cyr, D.; Wall, C. Cancer risks associated with occupational exposure to magnetic fields among electric utility workers in Ontario and Quebec, Canada, and France—1970–1989. Am. J. Epidemiol. 139:550–572; 1994.

Tofani, S.; d'Amore, G.; Fiandino, G.; Benedetto, A.; Gandhi, O. P.; Chen, J. Y. Induced foot-currents in humans exposed to VHF radio-frequency EM fields. IEEE Transactions on Electromagnetic Compatibility 37:96; 1995.

Tomenius, L. 50-Hz electromagnetic environment and the incidence of childhood tumors in Stockholm county. Bioelectromagnetics 7:191–207; 1986.

Tynes, T.; Andersen, A.; Langmark, F. Incidence of cancer in Norwegian workers potentially exposed to electromagnetic fields. Am. J. Epidemiol. 136:81–88; 1992.

Tynes, T.; Haldorsen, T. Electromagnetic fields and cancer in children residing near Norwegian high-voltage power lines. Am. J. Epidemiol. 145:219–226; 1997.

Ueno, S. Biological effects of magnetic and electromagnetic fields. New York: Plenum Press; 1996.

United Nations Environment Programme/World Health Organization/International Radiation Protection Association. Extremely low frequency (ELF) fields. Geneva: World Health Organization; Environmental Health Criteria 35; 1984.

United Nations Environment Programme/World Health Organization/International Radiation Protection Association. Magnetic fields. Geneva: World Health Organization; Environmental Health Criteria 69; 1987.

United Nations Environment Programme/World Health Organization/International Radiation Protection Association. Electromagnetic fields (300 Hz to 300 GHz). Geneva: World Health Organization; Environmental Health Criteria 137; 1993.

Vena, J. E.; Graham, S.; Hellman, R.; Swanson, M.; Brasure, J. Use of electric blankets and risk of post-menopausal breast cancer. Am. J. Epidemiol. 134:180–185; 1991.

Vena, J. E.; Freudenheim, J. L.; Marshall, J. R.; Laughlin, R.; Swanson, M.; Graham, S. Risk of premenopausal breast cancer and use of electric blankets. Am. J. Epidemiol. 140:974–979; 1994.

Verkasalo, P. K. Magnetic fields and leukemia: risk for adults living next to power lines. Scand. J. Work Environ. Health 22(Suppl. 2):7–55; 1996.

Verkasalo, P. K.; Pukkala, E.; Hongisto, M. Y.; Valjus, J. E.; Jõrvinen, P. J.; Heikkilõ, K. V.; Koskenvuo, M. Risk of cancer in Finnish children living close to power lines. Br. Med. J. 307:895–899; 1993.

Verkasalo, P. K.; Pukkala, E.; Kaprio, J.; Heikkila, K. V.; Koskenvuo, M. Magnetic fields of high voltage power lines and risk of cancer in Finnish adults: nationwide cohort study. Br. Med. J. 313:1047–1051; 1996.

Verreault, R.; Weiss, N. S.; Hollenbach, K. A.; Strader, C. H.; Daling, J. R. Use of electric blankets and risk of testicular cancer. Am. J. Epidemiol. 131:759–762; 1990.

Walleczek, J. Electromagnetic field effects on cells of the immune system: the role of calcium signalling. The FASEB Journal 6:3177–3185; 1992.

Walleczek, J.; Liburdy, R. P. Nonthermal 60 Hz sinusoidal magnetic-field exposure enhances $^{45}Ca^{2+}$ uptake in rat thymocytes: dependence on mitogen activation. FEBS Letters 271:157–160; 1990.

Wertheimer, N.; Leeper, E. Electrical wiring configurations and childhood cancer. Am. J. Epidemiol. 109:273–284; 1979.

Williams, G. M. Comment on "Acute low-intensity microwave exposure increases DNA single-strand breaks in rat brain cells" by Henry Lai and Narendra P. Singh. Bioelectromagnetics 17:165; 1996.

Xi, W.; Stuchly, M. A. High spatial resolution analysis of electric currents induced in men by ELF magnetic fields. Appl. Comput. Electromagn. Soc. J. 9:127–134; 1994.

APPENDIX

Glossary

Absorption. In radio wave propagation, attenuation of a radio wave due to dissipation of its energy, i.e., conversion of its energy into another form, such as heat.

Athermal effect. Any effect of electromagnetic energy on a body that is not a heat-related effect.

Blood-brain barrier. A functional concept developed to explain why many substances that are transported by blood readily enter other tissues but do not enter the brain; the "barrier" functions as if it were a continuous membrane lining the vasculature of the brain. These brain capillary endothelial cells form a nearly continuous barrier to entry of substances into the brain from the vasculature.

Conductance. The reciprocal of resistance. Expressed in siemens (S).

Conductivity, electrical. The scalar or vector quantity which, when multiplied by the electric field strength, yields the conduction current density; it is the reciprocal of resistivity. Expressed in siemens per meter ($S\ m^{-1}$).

Continuous wave. A wave whose successive oscillations are identical under steady-state conditions.

Current density. A vector of which the integral over a given surface is equal to the current flowing through the surface; the mean density in a linear conductor is equal to the current divided by the cross-sectional area of the conductor. Expressed in ampere per square meter ($A\ m^{-2}$).

Depth of penetration. For a plane wave electromagnetic field (EMF), incident on the boundary of a good conductor, depth of penetration of the wave is the depth at which the field strength of the wave has been reduced to 1/e, or to approximately 37% of its original value.

Dielectric constant. See permittivity.

Dosimetry. Measurement, or determination by calculation, of internal electric field strength or induced current density, of the specific energy absorption, or specific energy absorption rate distribution, in humans or animals exposed to electromagnetic fields.

Electric field strength. The force (E) on a stationary unit positive charge at a point in an electric field; measured in volt per meter ($V\ m^{-1}$).

Electromagnetic energy. The energy stored in an electromagnetic field. Expressed in joule (J).

ELF. Extremely low frequency; frequency below 300 Hz.

EMF. Electric, magnetic, and electromagnetic fields.

Far field. The region where the distance from a radiating antenna exceeds the wavelength of the radiated EMF; in the far-field, field components (E and H) and the direction of propagation are mutually perpendicular, and the shape of the field pattern is independent of the distance from the source at which it is taken.

Frequency. The number of sinusoidal cycles completed by electromagnetic waves in 1 s; usually expressed in hertz (Hz).

Impedance, wave. The ratio of the complex number (vector) representing the transverse electric field at a point to that representing the transverse magnetic field at that point. Expressed in ohm (Ω).

Magnetic field strength. An axial vector quantity, H, which, together with magnetic flux density, specifies a magnetic field at any point in space, and is expressed in ampere per meter ($A\ m^{-1}$).

Magnetic flux density. A vector field quantity, B, that results in a force that acts on a moving charge or charges, and is expressed in tesla (T).

Magnetic permeability. The scalar or vector quantity which, when multiplied by the magnetic field strength, yields magnetic flux density; expressed in henry per meter (H m^{-1}). *Note:* For isotropic media, magnetic permeability is a scalar; for anisotropic media, it is a tensor quantity.

Microwaves. Electromagnetic radiation of sufficiently short wavelength for which practical use can be made of waveguide and associated cavity techniques in its transmission and reception. *Note:* The term is taken to signify radiations or fields having a frequency range of 300 MHz–300 GHz.

Near field. The region where the distance from a radiating antenna is less than the wavelength of the radiated EMF. *Note:* The magnetic field strength (multiplied by the impedance of space) and the electric field strength are unequal and, at distances less than one-tenth of a wavelength from an antenna, vary inversely as the square or cube of the distance if the antenna is small compared with this distance.

Non-ionizing radiation (NIR). Includes all radiations and fields of the electromagnetic spectrum that do not normally have sufficient energy to produce ionization in matter; characterized by energy per photon less than about 12 eV, wavelengths greater than 100 nm, and frequencies lower than 3×10^{15} Hz.

Occupational exposure. All exposure to EMF experienced by individuals in the course of performing their work.

Permittivity. A constant defining the influence of an isotropic medium on the forces of attraction or repulsion between electrified bodies, and expressed in farad per metre (F m^{-1}); *relative permittivity* is the permittivity of a material or medium divided by the permittivity of vacuum.

Plane wave. An electromagnetic wave in which the electric and magnetic field vectors lie in a plane perpendicular to the direction of wave propagation, and the magnetic field strength (multiplied by the impedance of space) and the electric field strength are equal.

Power density. In radio wave propagation, the power crossing a unit area normal to the direction of wave propagation; expressed in watt per square meter (W m^{-2}).

Public exposure. All exposure to EMF experienced by members of the general public, excluding occupational exposure and exposure during medical procedures.

Radiofrequency (RF). Any frequency at which electromagnetic radiation is useful for telecommunication. *Note:* In this publication, radiofrequency refers to the frequency range 300 Hz –300 GHz.

Resonance. The change in amplitude occurring as the frequency of the wave approaches or coincides with a natural frequency of the medium; whole-body absorption of electromagnetic waves presents its highest value, i.e., the resonance, for frequencies (in MHz) corresponding approximately to $114/L$, where L is the height of the individual in meters.

Root mean square (rms). Certain electrical effects are proportional to the square root of the mean of the square of a periodic function (over one period). This value is known as the effective, or root-mean-square (rms) value, since it is derived by first squaring the function, determining the mean value of the squares obtained, and taking the square root of that mean value.

Specific energy absorption. The energy absorbed per unit mass of biological tissue, (SA) expressed in joule per kilogram (J kg^{-1}); specific energy absorption is the time integral of specific energy absorption rate.

Specific energy absorption rate (SAR). The rate at which energy is absorbed in body tissues, in watt per kilogram (W kg^{-1}); SAR is the dosimetric measure that has been widely adopted at frequencies above about 100 kHz.

Wavelength. The distance between two successive points of a periodic wave in the direction of propagation, at which the oscillation has the same phase.

■ ■